

# **TOWN OF HUDSON**



### Zoning Board of Adjustment

Charlie Brackett, Chairman David Morin, Selectmen Liaison

12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

### MEETING AGENDA – April 11, 2019

The Hudson Zoning Board of Adjustment will hold a meeting on April 11, 2019, in the Community Development Paul Buxton Meeting Room in the basement of Hudson Town Hall (please enter by ramp entrance at right side). The public hearings for applications will begin at 7:00 PM, with the applications normally being heard in the order listed below.

SUITABLE ACCOMMODATIONS FOR THE SENSORY IMPAIRED WILL BE PROVIDED UPON ADEQUATE ADVANCE NOTICE BY CALLING 886-6008 OR TDD 886-6011.The following items before the Board will be considered:

### I. PUBLIC HEARINGS OF SCHEDULED APPLICATIONS BEFORE THE BOARD

- 1. <u>Case 191-116 & 115 (4-11-19)</u>: James D. Allard, 26 Cherokee Avenue, Nashua, NH requests a Variance at 23 & 27 Roosevelt Ave, Hudson, NH to permit a self-storage facility (and related improvements including parking) on split-zoned land, located partially in the Business (B) District and partially in the Town Residence (TR) District which is a use not permitted in either district. [Map 191, Lots 116 & 115, Split Zoned B and TR; HZO Article V, §334-20 Allowed uses provided in tables and §334-21 Table of Permitted Principal Uses].
- 2. <u>Case 222-003, 004, 005 & 006 (4-11-19)</u>: The Lannan Company, 7D Taggart Drive, Nashua, NH requests a Variance for RDALE Holdings LLC, RDB Holdings LLC, Hol-Bri, Inc. and Corner Lot, LLC located at 225 Lowell Road, 227 Lowell Road, 2 Flagstone Drive and an unnumbered lot at the corner of Flagstone Dr. and Lowell Rd., Hudson, NH to construct a proposed bank structure and associated drive-thru-canopy and trash enclosure with fifteen(15) ft. resultant setback from Sagamore Park Rd, where a fifty (50) foot front yard building setback is required. [Map 222, Lots 003, 004, 005 & 006, Zoned Industrial (I); HZO Article VII §334-27, Table of Minimum Dimensional Requirements].

### II. Public Hearing:

Second Reading of proposed by-law amendment

### III. REVIEW OF MINUTES:

- 1. 03/14/19 Minutes
- 2. 03/21/19 Minutes

### IV. REQUEST FOR REHEARING: None

Posted: Town Hall, Library, and Post Office - 4/5/19

### V. OTHER:

- 1. OSI June 1, 2019 Spring Planning & Zoning Conference registrations.
- 2. Planning Board ZORC: propose possible Z.O. amendments.
- 3. Discussion of possible ZBA Bylaws revisions regarding Clerk, Selectman's Rep. & Recorder duties.

Bruce Buttrick Zoning Administrator

# **TOWN OF HUDSON**

### Land Use Division



12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

### Zoning Administrator Staff Report Meeting Date: April 11, 2019

**Case 191-116 & 115 (4-11-19)**: James D. Allard, 26 Cherokee Avenue, Nashua, NH requests a Variance at 23 & 27 Roosevelt Ave, Hudson, NH to permit a self-storage facility (and related improvements including parking) on split-zoned land, located partially in the Business (B) District and partially in the Town Residence (TR) District which is a use not permitted in either district. [Map 191, Lots 116 & 115, Split Zoned B and TR; HZO Article V §334-20 Allowed uses provided in tables and §334-21 Table of Permitted Principal Uses].

Address: 23 & 27 Roosevelt Ave Zoning district: Split: Business (B) & Town Residential (TR)

<u>Property description</u>: After the proposed 2 lot consolidation: Lot area: 3.04 acres (132,400 sqft) 43,560 sqft required (for Business Zone/Use). The particular geometry of this lot has two street frontages. Frontage: Along Roosevelt Ave: 372.33 ft, 150 ft required. Along F Street: 165 ft, 150 ft required.

**Summary:** Applicant proposes to consolidate both lots into one. Applicant requests a variance to permit a use (indoor self-storage mini warehouse) which is E-8 in the Table of Permitted Principal Uses §334-21. The use category E-8 is not permitted in either the B zone or T-R zone. The proposed building and property is bisected with the two zoning districts.

Town Staff review/comments:

Town Planner: yes Fire Dept: no Town Engineer: no

Other: Support letter from direct abutter.

### **HISTORY:**

Zoning: Case 191-116 (10-26-17) Variance.

### **ATTACHMENTS:**

"A" Assessing record of 23 Roosevelt Ave (Map 191 – Lot 116)
"B" Assessing record of 27 Roosevelt Ave (Map 191 – Lot 115)
"C" 10/26/17 ZBA Granted variance for change one existing non-conforming use to another non-conforming use.
"D" Town Staff review comments.
"E" Direct abutter comment letter.

# 23 ROOSEVELT AVE Lot 116

		Pre	vious Asse	ssments			
Year	Code	Building	Yard Items	Land Value	Acres	Special Land	Total
2018	401 - IND WAREHSE	75,700	3,400	219,400	2.25	0.00	298,500
2018	401 - IND WAREHSE	75,700	3,400	219,400	2.25	0.00	298,500
2017	401 - IND WAREHSE	75,700	3,400	219,400	2.25	0.00	298,500
2017	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2017	401 - IND WAREHSE	75,700	3,400	219,400	2.25	0.00	298,500
2016	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2016	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2015	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2015	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2014	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2014	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2013	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2013	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2012	401 - IND WAREHSE	66,200	4,100	164,500	2.25	0.00	234,800
2012	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2011	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2011	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2010	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2010	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2009	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2008	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2008	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2007	401 - IND WAREHSE	65,100	4,500	164,500	2.25	0.00	234,100
2007	401 - IND WAREHSE	101,900	6,400	175,200	2.25	0.00	283,500
2006	401 - IND WAREHSE	101,900	6,400	175,200	2.25	0.00	283,500
2006	401 - IND WAREHSE	101,900	6,400	175,200	2.25	0.00	283,500
2005	401 - IND WAREHSE	101,900	6,400	175,200	2.25	0.00	283,500
2005	401 - IND WAREHSE	101,900	6,400	210,600	2.70	0.00	318,900
2004	401 - IND WAREHSE	101,900	6,400	210,600	2.70	0.00	318,900
2004	401 - IND WAREHSE	91,500	7,300	189,000	2.70	0.00	287,800
2003	401 - IND WAREHSE	91,500	7,300	189,000	2.70	0.00	287,800
2003	401 - IND WAREHSE	91,500	7,300	189,000	2.70	0.00	287,800
2002	401 - IND WAREHSE	91,500	7,300	189,000	2.70	0.00	287,800
2002	401 - IND WAREHSE	91,500	7,300	189,000	2.70	0.00	287,800
2001	401 - IND WAREHSE	67,200	0	151,800		0.00	219,000
2000	CI - N/A	58,100	9,100	151,800	2.70	0.00	219,000
1999	CI - N/A	58,100	9,100	151,800	2.70	0.00	219,000
Enderstanding	C	Construction of the owner	Characterization of a second se	Concerning and an and an an an and an an an and an an and an an and an an an and an and an and an and an an an	A	Comment of the second	Company of the second se

" A"

27 ROOSEVELT AVE Lot 115

		Pre	evious Asse		119		
Year	Code				Acres	Special Land	Total
2018	130 - VAC RESD	0	0	82,900	0.77	0.00	82,900
2018	130 - VAC RESD	0	0	82,900	0.77	0.00	82,900
2017	130 - VAC RESD	0	0	82,900	0.77	0.00	82,900
2017	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2017	130 - VAC RESD	0	0	82,900	0.77	0.00	82,900
2016	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2016	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2015	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2015	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2014	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2014	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2013	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2013	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2012	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2012	130 - VAC RESD	0 .	0	82,000	0.77	0.00	82,000
2011	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2011	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2010	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2010	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2009	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2008	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2008	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2007	130 - VAC RESD	0	0	82,000	0.77	0.00	82,000
2007	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2006	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2006	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2005	130 - VAC RESD	0	0	61,500	0.77	0.00	61,500
2005	130 - VAC RESD	0	0	59,000	0.64	0.00	59,000
2004	130 - VAC RESD	0	0	59,000	0.64	0.00	59,000
2004	130 - VAC RESD	0	0	45,000	0.64	0.00	45,000
2003	130 - VAC RESD	0	0	45,000	0.64	0.00	45,000
2003	130 - VAC RESD	0	0	45,000	0.64	0.00	45,000
2002	130 - VAC RESD	0	0	45,000	0.64	0.00	45,000
2002	130 - VAC RESD	0	0	45,000	0.64	0.00	45,000
2001	130 - VAC RESD	0	0 .	37,300		0.00	37,300
2000	101 - ONE FAMILY	0	0	37,300	0.64	0.00	37,300
1999	101 - ONE FAMILY	0	0	37,300	0.64	0.00	37,300

11 11

Hudson T Zoning FEES: SURCHARGE: CASH:

Doc # 7054487 Nov 13, 2017 11:56 AM Book 9025 Page 2061 Page 1 of 1 Register of Deeds, Hillsborough County Carnela O Caughtin

### Send recorded copy to:

### TOWN OF HUDSON ZONING BOARD OF DJUSTMENT 12 School Street, Hudson, New Hampshire 03051

### NOTICE OF DECISION

### Map 191, Lot 116, Zone TR (Town Residential) & B (Business), Case # 191-116 ZBA Decision 10/26/2017

Property Owners & Addresses: James Allard, 26 Cherokee Ave, Nashua, NH 03062

Property Location: 23 Roosevelt Ave., Hudson, NH 03051

Authorized Representative: Gerald Prunier, Esq., Prunier & Prolman, PA 20 Trafalgar, Square Suite 626, Nashua NH 03063

<u>Action sought</u>: Variance to change an existing non-conforming use (woodshop/manufacturing) to another non-conforming use (indoor personal & group class training).

Zoning Ordinance Article: VIII §334-30, Changes to or discontinuance of non-conforming uses

<u>Action granted</u>: Motion made, duly seconded, and voted 4:1 to approve the request in Case #191-116 submitted by James Allard for a Variance to change from one existing non-conforming use (woodshop/manufacturing) to another non-conforming use (indoor personal & group class training).

<u>NOTE</u>: All representations of fact or intention made by the applicant or any applicant's representative during testimony before the Zoning Board of Adjustment relative to the obtaining of this Variance shall be considered conditions of this Variance, regardless of the fact that such facts or intentions may not have been specifically stated as stipulations of the motion.

Normand Martin, ZBA Chairman, Town of Hudson Signature

ionature Date

Bruce Buttrick, Zoning Administrator, Town of Hudson Signature

### ZONING ADMINISTRATOR REQUEST FOR INTER DEPARTMENT REVIEW TOWN OF HUDSON, NEW HAMPSHIRE

### <u>REQUEST FOR REVIEW/COMMENTS:</u> <u>Case 191-116 & 115 (03/28/19)</u> <u>23 & 27 Roosevelt Ave</u>

	For Town Use	
Plan Routing Date: 3/11/19	Reply requested by: 3/15/19	ZBA Hearing Date: 3/28/19
I have no comments $\underline{BG}$ Title: $\underline{TW}$	I have comments (atta M. Planny	ach to form) Date: <u>8/12/</u> 19
DEPT: Town Engineer	Fire/Health Department	Town Planner

131400 34000 (277,) 98,000 sf 31,000 (317,) 33,400 sf (.5000) 157.

### Groth, Brian

From: Sent: To: Subject: Groth, Brian Tuesday, March 12, 2019 11:18 AM Buttrick, Bruce 23 & 27 Roosevelt Ave

Bruce,

I have the following comments for the Application for a Variance at 23 & 27 Roosevelt Avenue:

- 1. Split-zoned lots are a common issue throughout Hudson. In this case, I think it is appropriate to treat the properties in question as B (Business) zoned land. More than 2/3's (~70%) of 23 Roosevelt about 85% of 27 Roosevelt are in the Business Zone. Also, the primary frontage for both lots are along Roosevelt Ave in the B zone. Last, the character of the lot has historically been that of the B Zone.
- 2. The proposed use of climate-controlled indoor self-storage is very low impact in terms of traffic, noise and other nuisances. I think the nature of it being climate controlled and indoors distinguishes itself from a typical warehouse self-storage facility in terms of architecture and how it is used. Much of the activity (loading/unloading the units) will take place indoors, rather than outdoors as in the case of an outdoor facility.

1

Brian

Brian Groth Town Planner



12 School Street Hudson, NH 03051 Phone: (603) 886-6008 Fax: (603) 594-1142 bgroth@hudsonnh.gov

### Goodwyn, Tracy

From: Sent: To: Cc: Subject: Buttrick, Bruce Wednesday, March 27, 2019 7:46 AM JIm@AllardContracting.com Goodwyn, Tracy RE: 21 Roosevelt

Jim,

We will include it in the ZBA member packet, that each member gets, I will mention it in my staff report, and of course that letter will become part of the case file (record).

Bruce

From: Jim@AllardContracting.com [mailto:Jim@AllardContracting.com] Sent: Tuesday, March 26, 2019 7:31 AM To: Buttrick, Bruce <bbuttrick@hudsonnh.gov> Subject: 21 Roosevelt

Hi Bruce

So I don't have to disturb you when I stop by. The neighbor at 21 Roosevelt is going to be out of town on 4/11 and can't be at the meeting. Communicating with them has been an import part of going the direction I am going. They wanted to make sure the board new their opinion. They have written a letter in support and I am going to drop of at your office this afternoon. I am assuming this will be acceptable to the board for a form of communicating their thoughts if you have any other recommendations let me know. I will leave an envelope for you at the front desk this afternoon with the signed letter.

1

Thank you,

### Jim Allard

Jim Allard Contracting, LLC 26 Cherokee Avenue Nashua, NH 03062 603-880-6664 jim@allardcontracting.com To Members of the Town of Hudson Zoning Board,

My name is Daniel Dumont. My wife Virginia and I reside at 21 Roosevelt Ave. lot 191-117-000 abutting the lot that the zoning board will be discussing for a variance. Unfortunately we are unable to be present at this meeting due to a previous commitment.

Mr. James Allard, the owner of the lot being discussed, has kept us apprised of what he would like to do with the property. He showed us his plans for a climate controlled storage facility. We would definitely be in favor of a climate controlled storage facility on this property.

We want to be on record that we are in support of a zoning change that would allow a climate controlled facility on this property.

Respectfully,

Daniel G. Dumont

Virgínia L. Dumont

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### APPLICATION FOR A VARIANCE

in this box are to be filled out by e Division personnel
191-1162115
ed 3/11/19
ap: <u>191</u> Lots <u>116</u> Zoning District: <u>B</u> and and 115
(Work)
062
7 Roosevelt Avenue (Lot 115)
March 8, 2019
March 8, 2019 Date
March 8, 2019
Date
Form(s) as appropriate. This tatements have been made. rate sheet if space provided is u must provide written confirm that the property r behalf or that you have
vo to

Items in this box are to be filled out by Land Use Division pe		
<b>COST:</b> $4,05$ $5130.00$ $27$ Direct Abutters x $33.95 = 0.55$ $109.35$ $13$ Indirect Abutters x $50.50 = 0.55$ $7.15$	Date received: $3/11/19$	
Total amount due: <u>\$24650</u>	Amt. received: <u>\$ 246.50</u>	1438
Received by: Shoodup	Receipt No.: <u>541, 457</u>	
By determination of the Zoning Administrator or Building Inspec Departmental review is required: EngineeringFire DepartmentHealt		

# TOWN OF HUDSON, NH NOTICE TO APPLICANTS

The following **requirements/checklist** pertain to the Town of Hudson, NH, Zoning Board of Adjustment applications, as applicable:

	Applicant Initials		Staff Initials
	<u>Joa</u>	The applicant must provide 13 copies including the original of the filled-out application form, together with this checklist and any required attachments listed. (Paper clips, no staples)	76
	J59	Before making the 13 copies, please review the application with the Zoning Administrator or staff.	TG
gea	NA	A separate application shall be submitted for each request, with a separate application fee for each request i.e.: Variance, Special Exception, Home Occupation Special Exception, Wetland Special Exception, Appeal from an Administrative Decision, and Equitable Waiver but only one abutter notification fee will be charged for multiple requests. If paying by check, make the check payable to the Town of Hudson.	TG
два	NA	If the applicant is not the property owner(s), the applicant must provide to the Town written authorization, signed and dated by the property owner(s), to allow the applicant or any representative to apply on the behalf of the property owner(s). ( <b>NOTE</b> : if such an authorization is required, the Land Use Division will not process the application until this document has been supplied.)	NA
	<u>980</u>	Provide two (2) sets of mailing labels from the abutter notification lists (Pages 4 & 5) prepared by applicant, with the proper mailing addresses, must be dated within (30) thirty days of submittal of the application. The abutter lists can be obtained from the assessor's office. ( <b>NOTE</b> : the Land Use Division cannot process your application without the abutter lists. It is the applicant's responsibility to ensure that the abutter lists are complete and correct. If at the time of the hearing any applicable property owner is found not to have been notified because the lists are incomplete or incorrect, the Zoning Board will defer the hearing to a later date, following notification of such abutters.)	TG
	Ita	A copy of both sides of the assessor's card shall be provided. ( <b>NOTE</b> : these copies are available from the Assessor's Office)	T
	Joa	A copy of the Zoning Administrator's correspondence confirming either that the requested use is not permitted or that action by the Zoning Board of Adjustment is required must be attached to your application.	TG
<b>J</b> 3 0	a NA	For a Wetland Special Exception, a letter or a copy of the relevant decision from the Hudson Conservation Commission shall be attached to the application for existing single-family and duplex residential uses. All other Wetland Special Exceptions (multifamily, commercial, or industrial uses) must have letters both from the Conservation Commission and from the Planning Board.	<u>~/</u> A

	PLOT PLAN-	
189	Except for requests pertaining to above-ground pools, sheds, decks and use variances,	16
	the application must include a copy of a certified plot plan from a licensed land	
	surveyor. The required plot plan shall include all of the items listed below. Pictures and	
	construction plans will also be helpful. ( <b>NOTE</b> : it is the responsibility of the applicant	
	to make sure that all of the requirements are satisfied. The application may be deferred if all items are not satisfactorily submitted):	
a) 080	The plot plan shall be drawn to scale on an $8 \frac{1}{2}$ " x 11" or 11" x 17" sheet with a North	TG
	pointing arrow shown on the plan.	
a) <b>J&amp;q</b> b) <b>L 9 (</b>	The plot plan shall be up-to date and dated, and shall be no more than three years old.	TG
	The plot plan shall have the signature and the name of the preparer, with his/her/their	TG
c) gra	seal.	
d) <b>19a</b>		TG
-) <del>Juc</del>	with any rights-of-way and their widths as a minimum, and shall be accompanied by a	
	copy of the GIS map of the property. (NOTE: copies of the GIS map can be obtained at	
-	the Land Use Division.)	
e) <b>f 1</b> /2		IG-
0	the area (total square footage), all buffer zones, natural features, any landscaped areas,	
	any recreation areas, any safety zones, all signs, streams or other wetland bodies, and	
a A Rea	any drainage easements.	TG
f)	The plot plan shall include all existing buildings or other structures, together with their	10-
g) <b>J.J.a</b>	dimensions and the distances from the lot lines, as well as any encroachments. The plot plan shall include all proposed buildings, structures, or additions, marked as	76
g) <del>gruu</del>	"PROPOSED," together with all applicable dimensions and encroachments.	
h) <b>4 D</b> a	The plot plan shall show the building envelope as defined from all the setbacks required	TG
II) Java	by the zoning ordinance.	-
i) <b>409</b>	The plot plan shall indicate all parking spaces and lanes, with dimensions.	16-
- <del>d</del>		
The	applicant has signed and dated this form to show his/her awareness of these requireme	ente

The applicant has signed and dated this form to show his/her awareness of these requirements.

Signature of Applicant(s) James D. Allard

March 8, 2019 Date

The Land Use Division will schedule a public hearing at the next available meeting of the Hudson Zoning Board of Adjustment for your properly-completed application. Applications are scheduled on a first-come, firstserved basis. Public notice of the hearing will be posted on public bulletin boards in the Town Hall, the Post Office, and the Rogers Library and also printed in a newspaper, and a notice will be mailed to the applicant, all abutters, and any other parties whom the Board may deem to have an interest.

After the public hearing, the Board will deliberate and then reach a decision either to grant the request (perhaps with stipulations to make it palatable) or to deny the request—or to defer final action to another meeting, or perhaps to accept a request for withdrawal. You will be sent a Notice of Decision during the following week.

If you believe that the Board's decision is wrong, you have the right to appeal. In addition, any third party/parties affected by the decision also has/have the right to appeal the decision of your case. To appeal, you must first ask the Board for a rehearing; this motion for rehearing may be in the form of a letter to the Board. The rehearing request must be made in writing within thirty (30) days following the Board's decision, and must set forth the grounds on which it is claimed the decision is unlawful or unreasonable.

The Board may grant such a rehearing if, in the Board's opinion, good reason is stated in the motion. In general, the Board will not allow a rehearing unless a majority of its sitting members conclude either that the protested decision was illegal or unreasonable or that the request for rehearing demonstrates the availability of new evidence that was not available at the original hearing. The Board will not reopen a case based on the same set of facts unless it is convinced that an injustice would be created by not doing so. Whether or not a rehearing is held, you must have requested one before you can appeal the decision to the Court(s). When a rehearing is held, the same procedure is followed as for the first hearing, including public notice and notice to abutters.

Please refer to NH RSA Chapter 677 for more detail on rehearing and appeal procedures.

# Image: Market State Image: Market State Market State Image: Market State Market State

You are hereby notified of a hearing that will be presented before the Zoning Board of Adjustment for review and/or action on Thursday, **04/11/19** starting at 7:00 P.M., Town Hall, 12 School Street, Hudson, NH, in the Community Development Paul Buxton Meeting Room.

 <u>Case 191-116 & 115 (4-11-19):</u> James D. Allard, 26 Cherokee Avenue, Nashua, NH requests a Variance at 23 & 27 Roosevelt Ave, Hudson, NH to permit a self-storage facility (and related improvements including parking) on split-zoned land, located partially in the Business (B) District and partially in the Town Residence (TR) District which is a use not permitted in either district. [Map 191, Lots 116 & 115, Split Zoned B and TR; HZO Article V, §334-20 Allowed uses provided in tables and §334-21 Table of Permitted Principal Uses].

Please be advised, the above notice is being sent to all abutters listed on the application. You, or a representative, are expected to attend the hearing, and make a presentation.

Respectfully,

Bruce Buttrick Zoning Administrator

# TOWN OF HUDSON ZONING BOARD OF ADJUSTMENT ABUTTER NOTIFICATION 12 School Street Hudson, New Hampshire 03051 603/886-6008

You are hereby notified of a hearing that will be presented before the Zoning Board of Adjustment for review and/or action on Thursday, **04/11/19** starting at 7:00 P.M., Town Hall, 12 School Street, Hudson, NH, in the Community Development Paul Buxton Meeting Room.

 <u>Case 191-116 & 115 (4-11-19):</u> James D. Allard, 26 Cherokee Avenue, Nashua, NH requests a Variance at 23 & 27 Roosevelt Ave, Hudson, NH to permit a self-storage facility (and related improvements including parking) on split-zoned land, located partially in the Business (B) District and partially in the Town Residence (TR) District which is a use not permitted in either district. [Map 191, Lots 116 & 115, Split Zoned B and TR; HZO Article V, §334-20 Allowed uses provided in tables and §334-21 Table of Permitted Principal Uses].

Please be advised, this notice is for your information only. Your attendance is not required; however, you may attend this meeting for the purpose of providing information or comments on the proposal.

A full copy of this Application is available for your review on the Hudson Town Hall website: <u>www.hudsonnh.gov</u> or in the Land Use Department located at Hudson Town Hall.

Respectfully,

Bruce Buttrick Zoning Administrator

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ABUTTER NOTICE SENT	SAAD, LAURIE A.	9 7015 0640 0006 2848 4513
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ABUTTER NOTICE SENT	YIATRAS, CHERYL	8 7012 0640 0006 2848 4506
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04/11/19 ZBA Meeting	Name of Addressee, Street, and post office address	ARTICLE NUMBER
Case# 191-116 & 115 Variance 23 & 27 Roosevelt Ave Man 191/Lots 116 & 115 1 of 3	US POSTAL SERVICE - CERTIFIED MAIL	TOWN OF HUDSON 12 SCHOOL STREET HUDSON. NH 03051

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ABUTTER NOTICE SENT	PROLYN CORPORATION	7 7015 0640 0006 2848 4599
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ABUTTER NOTICE SENT	VIENS, ROBERT M., CARLSON, SUSAN D.	6 7015 0640 0006 2848 4582
	21 ROOSEVELT AVENUE, HUDSON, NH 03051	
ABUTTER NOTICE SENT	DUMONT, DANIEL G., TR.; DUMONT, VIRGINIA L., TR.; DUMONT REVOCABLE TRUST	5 7015 0640 0006 2848 4575
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	118 CITRUS RIDGE DR., DAVENPORT, FL 33837-9410	
ABUTTER NOTICE SENT	NARO, HENRY L. & NANCY L.	3 7015 0640 0006 2848 4551
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ABUTTER NOTICE SENT	EATON, VANESSA N.; BOUDREAU, SEAN K.	2 7015 0640 0006 2848 4544
	37 ROOSEVELT AVENUE, HUDSON, NH 03051	
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Case# 191-116 & 115 Variance		TOWN OF HUDSON





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	111 CONCORD STREET, PO BOX 488, NASHUA, NH 03061-0488	
APPLICANT/OWNER-NOTICE SENT	26 CHEROKEE AVE., NASHUA, NH 03062 J. BRADFORD WESTGATE, ESQUIRE; WINER AND BENNETT, LLP	6 7015 0640 0006 2848 4681
APPLICANT/OWNER-NOTICE SENT	12 MACKEY DR., TYNGSBOROUGH, MA 01879 ALLARD, JAMES D.	5 7015 0640 0006 2848 4674
ABUTTER NOTICE SENT	PETRILLO, ANTHONY J.	4 7015 0640 0006 2848 4667
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ABUTTER NOTICE SENT	NORDSTROM, MAURITZ W. & NANCY E.	3 7015 0640 0006 2848 4650
	9 OLD DERRY ROAD, HUDSON, NH 03051	
ABUTTER NOTICE SENT	MDP REALTY ASSOCIATES, LLC	2 7015 0640 0006 2848 4643
	15C ROOSEVELT AVE., HUDSON, NH 03051	
ABUTTER NOTICE SENT	MACQUARRIE, RICHARD	1 7015 0640 0006 2848 4636
04/11/19 ZBA Meeting	Name of Addressee, Street, and post office address	ARTICLE NUMBER
Case# 191-116 & 115 Variance 23 & 27 Roosevelt Ave Map 191/Lots 116 & 115 3 of 3	US POSTAL SERVICE - CERTIFIED MAIL	TOWN OF HUDSON12 SCHOOL STREETSENDER:HUDSON, NH 03051

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	28 B ST., HUDSON, NH 03051		
ABUTTER NOTICE SENT	BALUTA, SHANNON L.; JANOCHA, WILLIAM J.	0 N/A-mailed First Class	10
	5 F ST., HUDSON, NH 03051		
ABUTTER NOTICE SENT	HOLLAND, MATTHEW E.; HOLLAND, MARK A.	N/A-mailed First Class	9
	65 PLATEAU RIDGE RD., LOUDON, NH 03307-0711		
ABUTTER NOTICE SENT	BOYER, NORMAN	N/A-mailed First Class	8
	11 COLL STREET, HUDSON, NH 03051		
ABUTTER NOTICE SENT	GILBERT, ALAN R. & PATRICIA M.	N/A-mailed First Class	7
	36 B STREET, HUDSON, NH 03051		
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	3 MARMON DR., NASHUA, NH 03060		
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	9 ROOSEVELT, HUDSON, NH 03051		
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Non-Direct Eirst Class (2) - and the

### ALL DIRECT ABUTTERS

List name(s) and mailing addresses of the owner(s) of record of the property and all direct abutters as of the time of the last assessment of taxation made by the Town of Hudson, including persons whose property is either contiguous or separated from the subject tract of land by a street or stream. If at the time of your hearing any applicable property owner is found not to have been notified because your lists are incorrect or incomplete, the Zoning Board will defer your hearing to a later date, following notification of such abutters. (Use additional copies of this page if necessary)

MAP	LOT	NAME OF PROPERTY OWNER	MAILING ADDRESS
		See attached 27 Direct.	

Rev. Sep. 2018

### Application for a Variance Tax Map 191, Lots 116 and 115 James Allard

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Direct Abutter Information

Tax Map	Lot	Abutter
191	114	Franklin D. Estates Condo Assoc. c/o Virginia Lunt 43 Roosevelt Avenue Hudson, New Hampshire 03051
191	114	Franklin D. Estates Condo Assoc. 45 Roosevelt Avenue Hudson, New Hampshire 003051
191	114-1	Jennifer Ladue 31 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-3	Mary Ann Dorocak 35 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-6	Mark A. Wolf Lucinda B. Seilhan 41 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-5	Alyssa Holdsworth Dawn M. Holdsworth 39 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-7	Virginia Lunt, Trustee Lunt Revocable Trust 43 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-9	Cheryl Yiatras 47 Roosevelt Avenue Hudson, New Hampshire 03051

191	114-8	Laurie A. Saad 45 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-2	Nancy J. Gibson 33 Roosevelt Avenue Hudson, New Hampshire 03051
191	114-4	Cheryl J. Zamoida, Trustee Zamoida Revocable Trustee 37 Roosevelt Avenue Hudson, New Hampshire 03051
191	75	Vanessa N. Eaton Sean K. Boudreau 32 B Street Hudson, New Hampshire 03051
191	74	Henry L. Naro Nancy L. Naro 118 Citrus Ridge Drive Davenport, Florida 33837-9410
		Henry L. Naro Nancy L. Naro 30 B Street Hudson, New Hampshire 03051
191	117	Daniel G. Dumont, Trustee Virginia L. Dumont, Trustee Dumont Revocable Trust 21 Roosevelt Avenue Hudson, New Hampshire03051
191	054	Robert M. Viens Susan D. Carlson 6 F Street Hudson, New Hampshire 03051
191	132	Prolyn Corporation 5 Lawrence Corner Road Pelham, New Hampshire 03076

191	118	Roosevelt Avenue Condominium Association c/o Nancy Nordstrom 15B Roosevelt Avenue Hudson, New Hampshire 03051
191	118	Roosevelt Avenue Condominium Association 15B Roosevelt Avenue Hudson, New Hampshire 03051
191	118-4	Adelaide A. Lawn 15D Roosevelt Avenue Hudson, New Hampshire 03051
191	118-3	Richard MacQuarrie 15C Roosevelt Avenue Hudson, New Hampshire 03051
191	118-1	MDP Realty Associates, LLC 9 Old Derry Road Hudson, New Hampshire 03051
191	118-2	Mauritz W. Nordstrom Nancy E. Nordstrom 15B Roosevelt Avenue Hudson, New Hampshire 03051
191	118-5	Anthony J. Petrillo 12 Mackey Drive Tyngsborough, Massachusetts 01879

### ALL INDIRECT ABUTTERS WITHIN 200 FEET

List name(s) and mailing addresses of all indirect abutters (those whose property is not contiguous but is within 200 feet from the property in question) as of the time of the last assessment of taxation made by the Town of Hudson. If at the time of your hearing any applicable property owner is found not to have been notified because your lists are incorrect or incomplete, the Zoning Board will defer your hearing to a later date, following notification of such abutters. (Use additional copies of this page if necessary)

MAP	LOT	NAME OF PROPERTY OWNER	MAILING ADDRESS
		See attached. 13 - Indirect	

### Application for a Variance Tax Map 191, Lots 116 and 115 James D. Allard

### Abutters within 200 Feet

Tax Map	Lot	Abutter
191	125	Jonathan Zedalis 9 Roosevelt Avenue Hudson, New Hampshire 03051
191	131	Macthompson Realty, Inc. 3 Marmon Drive Nashua, New Hampshire 03060
191	131	K and D Foundation, LLC 10 Roosevelt Avenue Hudson, New Hampshire 03051
191	071	Ronald E. Cloutier Jeri J. Cloutier 33 B Street Hudson, New Hampshire 03051
191	076	Alexandria M. Brown Kyle D. Reed 34 B Street Hudson, New Hampshire 03051
191	077	Clifford D. Caseley 36 B Street Hudson, New Hampshire 03051
191	113	Alan R. Gilbert Patricia M. Gilbert 11 Coll Street Hudson, New Hampshire 03051
191	133	Norman Boyer 65 Plateau Ridge Road Loudon, New Hampshire 03307-0711

191	056	Matthew E. Holland Mark A. Holland 5 F Street Hudson, New Hampshire 03051
191	073	Shannon L. Baluta William J. Janocha 28 B Street Hudson, New Hampshire 03051
191	57	Calvin A. Kempton, Jr. Charles C. Kempton 28 A Street Hudson, New Hampshire 03051
191	53-1	William J. Frusteri Jean E. Frusteri 22 A Street Hudson, New Hampshire 03051
191	53-1	William J. Frusteri Jean E. Frusteri 24 A Street Hudson, New Hampshire 03051

Others to be Notified:

Direct

James D. Allard 26 Cherokee Avenue Nashua, New Hampshire 03062

Direct

J. Bradford Westgate, Esquire Winer and Bennett, LLP 111 Concord Street P.O. Box 488 Nashua, New Hampshire 03061-0488

Direct. Keach-Nordstrom Associates, Inc. 10 Commerce Park North, Suite 3 Bedford, New Hampshire 03110

#### APPLICATION FOR A VARIANCE

This form constitutes a request for a variance from the literal provisions of the Hudson Zoning Ordinance Article\_V\_\_\_\_\_\_\_of HZO Section(s) <u>334-20 and 334-21 (Table of Permitted Principal</u> in order to permit the following change or use: Uses) To permit a self-storage facility (and related improvements) on split-zoned land, located partially in the Business (B) District and partially in the Town Residence (TR) District. See the Attachment to an Application for a Variance appended hereto for additional information.

You must attach to this application a copy of some form of determination that the proposed change or use is not permitted without a variance, consisting of a denial in writing of a building permit or use authorization by the Zoning Administrator, with the reasons for the denial being cited thereon.

### FACTS SUPPORTING THIS REQUEST:

The power to grant variances from the local zoning ordinances is established in NH RSA 674:33 I (b), as follows:

- I. "The Zoning Board of Adjustment shall have the power to: ....
  - (b) Authorize upon appeal in specific cases a variance from the terms of the zoning ordinance if:
    - (1) The variance will not be contrary to the public interest;
    - (2) The spirit of the ordinance is observed;
    - (3) Substantial justice is done;
    - (4) The values of surrounding properties are not diminished; and
    - (5) Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.
      - (A) For purposes of this subparagraph, "unnecessary hardship" means that, owing to special conditions of the property that distinguish it from other properties in the area:
        - (i) No fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision to the property; and
        - (ii) The proposed use is a reasonable one.
      - (B) If the criteria in subparagraph (A) are not established, an unnecessary hardship will be deemed to exist if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance, and a variance is therefore necessary to enable a reasonable use of it.

The definition of "unnecessary hardship" set forth in subparagraph (5) shall apply whether the provision of the ordinance from which a variance is sought is a restriction of use, a dimensional or other limitation on a permitted use, or any other requirement of the ordinance. New Hampshire case law has established, on the basis of the preceding statute and/or its precedent versions, that all of the following requirements must be satisfied in order for a Zoning Board of Adjustment to grant a variance. You must demonstrate by your answers in the following blanks that you do or will meet each and every requirement; do not presume or say that a requirement does not apply, or your request will be disqualified. Note that your answers here can be summary in nature, and you can provide additional testimony at the time of your hearing.

1. Granting of the requested variance will not be contrary to the public interest, because: (Explain why you feel this to be true—keeping in mind that the proposed use must not conflict with the explicit or implicit purpose of the ordinance and that it must not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights.") See attached. . 2. The proposed use will observe the spirit of the ordinance, because: (Explain why you feel this to be true-keeping in mind that, as detailed above, the proposed use must not conflict with the explicit or implicit purpose of the ordinance and must not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights.") See attached. 3. Substantial justice would be done to the property-owner by granting the variance, because: (Explain why you believe this to be true-keeping in mind that the benefits to the applicant must not be outweighed by harm to the general public or to other individuals.) See attached. 4. The proposed use will not diminish the values of surrounding properties, because: (Explain why you believe this to be true—keeping in mind that the Board will consider expert testimony but also may consider other evidence of the effect on property values, including personal knowledge of the members themselves.) See attached. 

5. Special conditions exist such that literal enforcement of the ordinance results in **unnecessary** hardship, because:

(Explain why you believe this to be true—keeping in mind that you must establish that, because of the special conditions of the property in question, the restriction applied to the property by the ordinance does not serve the purpose of the restriction in a "fair and reasonable" way <u>and also</u> that you must establish that the special conditions of the property cause the proposed use to be reasonable. Alternatively, you can establish that, because of the special conditions of the property, there is no reasonable use that can be made of the property that would be permitted under the ordinance.) See attached.

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Requests before the Zoning Board of Adjustment may require connection to the municipal sewer system. Please contact the Town Engineer's Office prior to submittal of this application to determine if connection is required or will be allowed, together with the procedure for such application.

Rev. Sep. 2018

### ATTACHMENT TO APPLICATION FOR A VARIANCE (Section 334-20 and Section 334-21 (Table of Permitted Principal Uses))

### James D. Allard 23 Roosevelt Avenue (Map 191, Lot 116) and Land Roosevelt Avenue (Map 191, Lot 115)

This Attachment is appended to the Application for a Variance. This Attachment also provides background regarding the property in question, summarizes the proposed project and sets forth the rationale for each of the five criteria for the granting of a variance from the provisions of Section 334-20 and Section 334-21 (Table of Permitted Principal Uses) of the Zoning Ordinance.

### **Property Background**

Mr. Allard owns the property known as 23 Roosevelt Avenue (Map 191, Lot 116) ("Lot 116") and adjacent land on Roosevelt Avenue known as Map 191, Lot 115 ("Lot 115"). Lot 116 and Lot 115 are collectively referred to herein as the "Premises".

Lot 116 contains an existing commercial building and related improvements. The commercial building was constructed in 1945 (approximately) and had been used for various commercial purposes, including from approximately 1964 through 2017 as a woodworking shop. Lot 115 is vacant.

The Premises are split-zoned. The northwesterly portion of the Premises (approximately 2/3rds of the Premises) is located in the Business (B) District while the remainder of the Premises is located in the Town Residence (TR) District. In fact, the building on Lot 116 itself straddles the two Districts. 23 Roosevelt Avenue (Lot 116) is currently serviced by town water and an on-site septic system.

The portion of the Premises (and the portion of the existing building) situated in the TR District constituted a pre-existing, non-conforming use since such a business use is not currently permitted in the TR District.

Mr. Allard commissioned S&H Land Services, LLC to prepare an existing conditions plan of the Premises. That plan entitled "Existing Conditions Plan Tax Map 91 Lots 5, 115 & 116" dated March 15, 2018 is attached (the "Existing Conditions Plan"). The Existing Conditions Plan (appended hereto) provides topographical data relative to the Premises, and indicates the presence of wetlands in the northerly portion of Lot 115. As the Existing Conditions Plan depicts, there is a significant upward slope in the southeasterly and easterly portions of the Premises. This slope, which is also heavily wooded, provides significant buffering for the benefit of residential properties shown as Tax Map 191, Lot 74, Tax Map 191, Lot 75 and Tax Map 191, Lot 114 on the Existing Conditions Plan. The wetlands in the northerly corner of Lot 115 are the only known wetlands on the Premises. 23 Roosevelt Avenue (Lot 116) had been used for commercial or industrial purposes for decades, starting approximately in 1945 (if not earlier). This use pre-exists various residential uses in the area.

The general area of Roosevelt Avenue (and adjacent or nearby streets) consists of a mixture of uses, including commercial uses on the north side of Roosevelt Avenue, multi-family properties (permitted in the Business (B) District) and single family or duplex residences.

### **Proposed Project**

Mr. Allard desires to raze the existing building on Lot 115 and construct a climate controlled self-storage facility (single building) with up to three (3) stories, with related parking and other necessary improvements. The building would be serviced by town water and an on-site septic system. Lot 116 and Lot 115 would be consolidated (the Premises would become one parcel totaling approximately 3.04 acres). The building would meet all applicable zoning setback requirements. One or more waivers from the Hudson Planning Board may be necessary from buffer requirement(s) under the Site Plan Review Regulations.

Accompanying the Application for a Variance is a plan entitled "Zoning Board of Adjustment Plan 23 Roosevelt Ave. Map 191; Lots 115 & 116 23 Roosevelt Avenue Hudson, New Hampshire, Hillsborough County" prepared by Keach-Nordstrom Associates, Inc. (the Applicant's project engineers), dated February 6, 2019 (the "ZBA Plan"). The ZBA Plan depicts a conceptual layout of the proposed self-storage building and related improvements (including parking). The ZBA Plan also indicates zoning setback requirements and the Proposed Limit of Clearing (Typ), showing how various sections of vegetation and portions of the aforementioned slope to the southeasterly and easterly portions of the Premises will remain.

Also accompanying the Application is a plan entitled "Existing Conditions Plan Tax Map 191 Lots 55, 115 & 116 Land of: James D. Allard Located at: Roosevelt Avenue & F Street Hudson, New Hampshire" which depicts the existing conditions of the Premises.

### **Zoning Determination Underlying Variance Application**

On February 22, 2019, Mr. Allard filed a Request for a Zoning and/or Planning Information/Determination to identify what approval(s) from the Zoning Board of Adjustment (the "ZBA") would be required for the project. In response to that request, Bruce Buttrick, Zoning Administrator / Code Enforcement Officer, issued Zoning Determination No. 19-021 (in the form of his letter of February 27, 2019) addressed to the Applicant. Mr. Buttrick ruled that (i) 23 Roosevelt Avenue (Lot 116) is a conforming lot, (ii) Lot 115 is a conforming lot, (iii) a self-storage facility is not a permitted use in either the TR District or the Business (B) District, (iv) a variance will be needed under Section 334-21 (the Table of Permitted Principal Uses) to permit a self-storage facility on the Premises and (v) no other relief under the Zoning Ordinance would be required; assuming that the project met all necessary setback and other dimensional requirements under the Zoning Ordinance. Mr. Buttrick also noted that the project would need site plan approval from the Planning Board.

### **5** Criteria for Granting a Variance

### 1. <u>Granting of the requested variance will not be contrary to the public interest,</u> because:

It is not contrary to the public interest to allow single building, self-storage facility on a split-zoned lot, where (i) approximately two-thirds of the Premises is located in the Business (B) District with frontage on a road (Roosevelt Avenue) that has other non-residential and multifamily residential uses, (ii) Lot 116 had been used for decades for commercial or industrial purposes, which uses pre-exist the establishment of certain nearby single family residences, and (iii) the self-storage facility would generate relatively low traffic and have minimal or modest impact on town infrastructure and utility services. Furthermore, locating a single building selfstorage facility (climate-controlled) in a mixed-use area, that includes residential uses, is not contrary to the public interest since it provides self-storage opportunities for nearby residential and non-residential neighbors.

In addition, it is not contrary to the public interest to permit a use which upgrades and modernizes a long standing commercial or industrial property, by permitting the razing of the existing building and the construction of a modern facility, compatible with the needs of nearby residential and non-residential neighbors, especially where the use has low traffic impact and minimal use of town infrastructure and utility services. Permitting a new, modern use of an existing commercial or industrial property, which use would have a smaller impact than virtually any other reasonable use (permitted by variance or otherwise) is in the public interest.

### 2. The proposed use will observe the spirit of the ordinance, because:

The spirit of the ordinance is partially derived from the purposes of the ordinance. Section 334-2 of the Zoning Ordinance sets forth the general purposes, which include promoting efficiency and economy in the process of development by encouraging the most appropriate use of land throughout the Town, and also include conserving property values. These purposes are observed by permitting a use which permits the razing of a long-standing existing commercial or industrial structure, and replacing it with a modern use, that provides a service to all users nearby or in the general area, which in turn is consistent with encouraging the most appropriate use of land and allowing for efficient, modernization of an outdated facility.

If this variance is granted, it will permit significant improvements to the Premises evidencing and encouraging the most appropriate use of land, and encouraging modernization of an outdated commercial or industrial property in a decade's old neighborhood, consistent with the general purposes of Zoning Ordinance.

In addition, the variance would demonstrate vitality in the immediate neighborhood.

# 3. <u>Substantial justice would be done to the property-owner by granting the</u> variance, because:

Substantial justice is done by permitting a project which would eliminate an outdated commercial or industrial facility, allow the existing building to be razed and permit the construction and use of a new, modern single building self-storage facility (climate control) on a split-zoned property, in an area that is, in part, zoned for business uses, for a use that is compatible with the needs of nearby properties.

The New Hampshire Supreme Court has said that substantial justice is done if the general public realizes no appreciable gain from denying the variance, but the Applicant is adversely affected in a material manner. In this case, the general public realizes no appreciable gain if the variance is denied since the variance would allow elimination of a commercial or industrial building and construction of a modern, single building self-storage facility, without an adverse impact on the general public. If the variance is denied the general public realizes no appreciable gain while the Applicant is materially and adversely affected. Consequently, under this test, substantial justice is done if the variance is granted.

# 4. <u>The proposed use will not diminish the values of surrounding properties</u>, <u>because</u>:

Eliminating an outdated commercial or industrial facility, and replacing it with a modern commercial facility, on a lot that is partially (approximately two-thirds) located in the Business (B) District, will not adversely affect adjoining property values. Property values are generally enhanced with nearby new development, especially when new development replaces an old, outdated facility. In addition, the single building self-storage building will meet appropriate setback requirements, is on a parcel of land sufficient in size to not only accommodate it, but accommodate requisite parking, and can provide appropriate buffering (by topography and vegetation) for its most immediate neighbors.

### 5. <u>Special conditions exist such that literal enforcement of the ordinance results</u> in unnecessary hardship, because:

RSA 674:33, I(b)(5)(A) provides that "unnecessary hardship" means that, owing to special conditions of the property that distinguish it from other properties in the area:

- (i) No fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision to the property; and
- (ii) The proposed use is a reasonable one.

Consequently, a two-prong "unnecessary hardship" test is established.

The Property has several special conditions. First, the Premises are split-zoned. Approximately one-third of the Premises is located in the Town Residence (TR) District (that closest to the immediate residential abutters) while the remaining (approximately) two-thirds of the Premises is located in the Business (B) District.

This split-zoned nature of the Premises renders any reasonable uniform use of the Premises difficult, without a variance. This is especially true given the fact that very few permitted uses in the TR District overlap with permitted uses in the B District. This is evident when comparing the permitted uses in those two respective Districts in the Table of Permitted Principal Uses. First of all, the scope of permitted uses in the TR District itself is relatively modest. Other than certain nominal (or not applicable) uses such as agricultural uses and certain municipal uses which are permitted in both Districts, the only uses permitted in both Districts which are of any substance or significance are assisted living facilities and schools. However, both such uses have significantly greater impact from a traffic perspective and infrastructure and utility system use perspective than that proposed by the Applicant – a single building self-storage facility (climate controlled).

Second, the Premises have historically been used for commercial and industrial purposes from approximately 1945 (or earlier) to 2017, thus pre-existing the establishment of the TR District and other constraints in the Zoning Ordinance which would preclude a broader scope of commercial or industrial uses. Furthermore, Lot 116 has housed such a use prior to the development of certain nearby residential uses.

Third, the Premises have frontage on two town roads, thus generating two 50 foot front yard setback requirements. These setback requirements restrict uniform development of, for example, a multi-building residential project, and steer the Premises towards a single building development.

Fourth, although the Premises are located in the Town's sewer district, sanitary sewer service does not exist along the frontage of the Premises on Roosevelt Avenue. This condition favors a use that has minimal septic needs.

In light of these special conditions, the two-prong unnecessary hardship test is to be measured. First, we note the general public purposes of the ordinance provisions set forth in Section 334-2, which include lessening congestion in streets, providing adequate light and air, preventing the overcrowding of land, avoiding undue concentration of population, and conserving property. Presumably, the purpose of Section 334-21 (the Table of Permitted Principal Uses), is to provide some compatibility of uses in particular zones. However, this goal is severely limited in the case of split-zoned parcels, given the minimal number of uses allowed in both applicable Districts.

With these special conditions in mind, and given the aforementioned general public purposes of the ordinance, it is clear that no fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision (Section 334-21 (the Table of Permitted Principal Uses)) to the Premises. First, the general public purposes of the ordinance (set forth in Section 334-2 and recited above) are not fulfilled by the denial of the variance application, but rather would be fulfilled if the variance application was granted. The reasoning is simple. The proposed project (a single building self-storage facility), fulfills a number of these general purposes. It lessens congestion in the street (being a modest traffic generator, especially in comparison to multi-family residential uses, assisted living facility or a school), provides for adequate light and air given the acreage of the Premises, the single building nature of the project and the ability to meet building setback requirements and provide buffering, avoids undue concentration of population by not constituting a multi-family development, but rather providing relief (for storage needs) of nearby residential properties, and conserves property values (by removing an outdated commercial or industrial facility and replacing with a modern facility). Furthermore, given the minimal number of uses permitted in both zoning districts, it provides relatively compatible use for those districts, compared to other uses, most of which would require a variance of some type or another. For example, although multi-family buildings are allowed in the B District, they are not allowed in the TR District. On the other hand, single family and two-family residences are allowed in the TR District, but not in the B District. Therefore, virtually any traditional residential use would require a variance. Obviously, practically any commercial use would require a variance with respect to the TR District portion of the Premises.

Most uses of virtually any type imaginable, would impose a greater impact on traffic and town infrastructure, especially water and sewer. The Applicant's project does none of this imposes little impact on town infrastructure.

The second prong of the unnecessary hardship test is that the proposed use is a reasonable use. It is self-evident that this condition has been satisfied, given the nature of the Premises, the nature of the proposed facility, and the obvious beneficial impact given other alternatives, most of which would require variances of some other type.

Consequently, the two-prong unnecessary hardship test has been met.

#### Conclusion

The Applicant respectively requests that the variance be granted.

The Applicant reserves the right to provide additional testimony and information at the public hearing on this Application.


# Land Use Division



12 School Street ' Hudson, New Hampshire 03051 ' Tel: 603-886-6008 ' Fax: 603-594-1142

### **Zoning Determination #19-021**

February 27, 2019

James D Allard 26 Cherokee Avenue Nashua, NH 03062

Re: <u>23 Roosevelt Ave</u> <u>Map 191 Lot 116-000</u> District: Business (B) / Town Residential (TR)

> 27 Roosevelt Ave Map 191 Lot 115-000 District: Business (B) / Town Residential (TR)

7 F Street Map 191 Lot 055-000 Town Residential (TR)

Dear Mr. Allard,

Your request dated February 22, 2019 you ask the following:

1) Whether Lot 116 is a conforming lot under the Zoning Ordinance, including without limitation, conforming in terms of lot area and frontage.

2) Whether the portion of lot 116 located in the TR district, which was used for commercial purposes until 2017 is (or was) a pre-existing non-conforming use in what is currently that portion of the premises located in the TR district.

3) Whether Lot 115 is a conforming lot.

4) Whether lot 55 (7 F Street) is a conforming lot.

5) Whether a self-storage facility is a permitted (principal) use at the Premises, recognizing the Premises are split zoned, a portion of the premises being

located in the town residence (TR) district and the remainder being located in the Business (B) district.

6) Whether a variance will be required for the construction and use of a selfstorage facility at the Premises.

7) Whether any other relief under the Zoning Ordinance will be required for the construction and use of a self-storage facility at the Premises, where the facility will meet all setback and other dimensional requirements under the Zoning Ordinance.

### Zoning Review / Determination:

- 1) Lot 116 is a lot of record that has two street frontages and is split with two zone districts. Frontage along Roosevelt Ave shows ~246 ft where 150 ft is required in the business district. Frontage along F Street: using the B district as most restrictive is ~ 170 ft, where 150 ft is required, therefore, I deem the frontage as conforming. Lot area: using the B district as most restrictive has ~ 103,359 sqft where 43,560 sqft is required. I deem this lot as conforming.
- 2) The rear portion of lot 116 was used as manufacturing and would be classified as existing non-conforming, however the applicant has/had expressed interest in re-developing this site (and the associated building). The existing non-conforming use as manufacturing has since been abandoned, lapsed and discontinued for more than 1 year, therefore §334-30: " Changes to or discontinuance of non-conforming uses" applies.
- 3) Lot 115 is a lot of record that is split zone district within. The Business district zone portion has approx.126 ft of frontage along Roosevelt Ave, which requires 150 ft, thus non-conforming. Using the Business district lot area requirement of 43,560 sqft and 29,054 sqft is available, thus non-conforming lot.
- 4) Lot 55 (7 F Street) is a conforming lot of record and has approx. 114 ft of frontage along F Street, where 90 ft is required. The lot area is approx. 49,919 sqft, where 10,000 sqft is required. Therefore, this lot is conforming.
- 5) The primary principal use as a self-storage facility (E-8) in the Table of Permitted Principal Uses is not permitted in the Business (B) and Town Residence (TR) districts.
- 6) A variance from the Table of Permitted Principal Uses §334-21 by the Zoning Board of Adjustment would be required to construct and use as a self-storage facility.
- 7) Based on the presented scope of development, it doesn't appear any further use variances would be necessary.

Sincerely Ym

Bruce Buttrick, MCP Zoning Administrator/Code Enforcement Officer (603) 816-1275 bbuttrick@hudsonnh.gov

cc: Public File B. Groth – Town Planner File

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Trital Consrial Epstitics	75.6	24.82 T 95 401	- EUC		Serial #	Final Total: 75700	Special Features: 0		WtAv\$/SQ: AvRate:					Rate Parcel ID Typ	COMPARABLE SALES	67.6 % General:	Heating:	% Plumbing:	5.0 % Baths:	62. % Kitchen:	Interior		REMODELING R		2		Upper	1.3.33	Level FY LR DR D K	1st Res Grid Deer			value/fire damage 3-07/ft	ALARM, UTL 14X10 IS SAWDUST BIN. /Barn=1	GRY, NASHUA WOODC	COMMENTS
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						ro Patriot Properties, Inc								T dusser 1950	%	SUB AREA DETAIL	11																			







- 1912 AND PREPARED BY E. HATHAWAY, C.E. H.C.R.D. PLAN #416.
- H.C.R.D. PLAN #2465.

SCIENTIST #29, OF KEYLAND ENTERPRISES, LLC, 412 WEST







# **TOWN OF HUDSON**

Land Use Division



12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

# Zoning Administrator Staff Report Meeting Date: April 11, 2019 Mag. 29-19

**Case 222-003, 004, 005 & 006 (4-11-19):** The Lannan Company, 7D Taggart Drive, Nashua, NH requests a Variance for RDALE Holdings LLC, RDB Holdings LLC, Hol-Bri, Inc. and Corner Lot, LLC located at 225 Lowell Road, 227 Lowell Road, 2 Flagstone Drive and an unnumbered lot at the corner of Flagstone Dr. and Lowell Rd., Hudson, NH to construct a proposed bank structure and associated drive-thru-canopy and trash enclosure with fifteen(15) ft. resultant setback from Sagamore Park Rd, where a fifty (50) foot front yard building setback is required. [Map 222, Lots 003, 004, 005 & 006, Zoned Industrial (I); HZO Article VII §334-27, Table of Minimum Dimensional Requirements].

Address: 225 & 227 Lowell Rd, and 2 Flagstone Dr. Zoning district: Industrial (I)

Property description: After the proposed 4 lot consolidation: Lot area: 2.7 acres (117,612 sqft) 30,000 sqft required. The particular geometry of this lot has three street frontages. Frontage: Along Lowell Rd: 372.33 ft, 150 ft required. Along Flagstone Dr: 165 ft, 150 ft required. Along Sagamore Park Rd: 298 ft, 150 ft required.

**Summary:** Applicant proposes to consolidate four lots into one. Applicant requests a variance to allow encroachment of structures into the required front setback from Sagamore Park Rd. Three building/structure elements require dimensional variance:

- 1) The dumpster enclosure appears to encroach  $\sim 20$  ft leaving  $\sim 30$  ft of setback.
- 2) The drive thru canopy appears to encroach  $\sim$ 35 ft leaving  $\sim$  15 ft of setback.
- 3) A corner of the building associated w/ the drive thru, appears to encroach ~ 20ft leaving ~ 30 ft of setback.

### Town Staff review/comments:

Town Planner: yes Fire Dept: no Town Engineer: no

### **HISTORY:**

N/A

ATTACHMENTS:

"A" Town Staff review comments.

# ZONING ADMINISTRATOR REQUEST FOR INTER DEPARTMENT REVIEW TOWN OF HUDSON, NEW HAMPSHIRE

### REQUEST FOR REVIEW/COMMENTS: Case 222-003 thru 00**6** (03/28/19) 225 & 227 Lowell Rd, 2 Flagstone Dr.

	For Town Use
Plan Routing Date: 3/12/19	Reply requested by: 3/15/19 ZBA Hearing Date: 3/28/19
I have no comments	I have comments (attach to form)
(Initials) Title: To	nh Planner Date: 2/28/19
DEPT: Town Engineer	Fire/Health Department Town Planner



MAR 2 1 2019

Phing Department

11 H

### Groth, Brian

From: Sent: To: Cc: Subject: Groth, Brian Thursday, March 28, 2019 12:26 PM Buttrick, Bruce Goodwyn, Tracy 225 & 227 Lowell Rd

Bruce,

Regarding the Variance application for Case 222-003:

- The applicant is essentially asking that the lot line along Sagamore Park Drive be treated as a rear or side yard setback.
- I assume that the variance would be contingent on site plan approval
- This plan came before the Planning Board for Conceptual Review. Several Board members voiced support for access to Sagamore Park Drive, which would alter the eventual plan. Therefore, I recommend that (if approved) the variance NOT be tied to the Conceptual Plan in whole, but with respect to the location of building footprints as presented.
  - My guess is that if the applicant does propose access to Sagamore Park Drive it will be somewhere near the existing driveway. If true, the location of the encroachment would still be distanced from public view and benefitted by approximately 25 feet of landscaped area within the Sagamore Park Drive ROW.
  - It is not expected that access from Sagamore Park Drive will be a primary entrance in character, but more to improve emergency ingress/egress.

Please let me know if you or the ZBA would like additional input or clarification of my comments.

Regards, Brian Brian Groth Town Planner



12 School Street Hudson, NH 03051 Phone: (603) 886-6008 Fax: (603) 594-1142 bgroth@hudsonnh.gov

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MAR 1 2 2019

### **APPLICATION FOR A VARIANCE**

To: Zoning Board of Adjustment Town of Hudson	Entries in this box are to be filled out by Land Use Division personnel Case No. $222 - 003,004,005 \neq 006$ Date Filed $3/12/19$
Name of Applicant <u>The Lannan Company</u>	Map: <u>222</u> Lot: <u>3, 4, 5</u> Zoning District: <u>Industria</u> l (I) and 6
Telephone Number (Home) N/A	(Work) <u>(603) 888-8950</u>
Mailing Address 7D Taggart Drive, Nashu	ia, NH 03060
Owner <u>Multiple Owners (See Attached Lis</u>	t)
Location of Property 225 & 227 Lowell Road, (Street Address)	3/11/19
Signature of Applicant	Date
Signature of Property-Owner(s)	Date

NOTE: Fill in all portions of the Application Form(s) as appropriate. This application is not acceptable unless all required statements have been made. Additional information may be supplied on a separate sheet if space provided is inadequate. If you are not the property owner, you must provide written documentation signed by the property owner(s) to confirm that the property owner(s) are allowing you to speak on his/her/their behalf or that you have permission to seek the described variance.

Items in this box are to be filled out by Land U	Jse Division pe	ersonnel
COST: Application fee: <u>10</u> Direct Abutters x \$4.05 = <u>1</u> Indirect Abutters x \$0.55 = Total amount due:	\$130.00 40,50 0.55 \$171.05	Date received: $3/12/19$ Amt. received: $17/.05$
Received by:		Receipt No.: <u>541,568</u>
By determination of the Zoning Administrator or Departmental review is required:	0 1	

### AUTHORIZATION

RDB Holdings, LLC, RDALE Holdings, L.L.C., Hol-Bri, Inc. and Corner Lot, LLC, the owners of property located at (i) 225 Lowell Road, Hudson, New Hampshire, (ii) 227 Lowell Road, Hudson, New Hampshire, (iii) 2 Flagstone Drive, Hudson, New Hampshire and (iv) an unnumbered lot at the corner of Flagstone Drive and Lowell Road, Hudson, New Hampshire (collectively the "Property"), hereby authorize The Lannan Company, Inc. to apply for a variance or variances before the Town of Hudson Zoning Board of Adjustment concerning, the Property.

Date: March <u>5</u>, 2019

RDB Holdings, LLC

Bv: Richard Wheeler, Manager

RDALE Holdings, LLC

By

Richard Wheeler, Manager

Hol-Bri, Inc.

By:

Richard Wheeler, President

Corner Lot, LLC

By

Richard Wheeler, Manager

# List of Property Owners

225 & 227 Lowell Road, 2 Flagstone Drive Hudson, NH

Property Owners:

Map 222 Lot 3 RDB Holdings, LLC PO Box 302 Brookline, NH 03033

Map 222 Lot 4 N/F Corner Lot, LLC PO Box 601 Brookline, NH 03033

Map 222 Lot 5 RDale Holdings, LLC PO Box 601 Brookline, NH 03033

Map 222 Lot 6 N/F Hol-BRI, INC. 2 Flagstone Drive Hudson, NH 03051

# TOWN OF HUDSON, NH NOTICE TO APPLICANTS

The following **requirements/checklist** pertain to the Town of Hudson, NH, Zoning Board of Adjustment applications, as applicable:

Applicant Staff Initials Initials The applicant must provide 13 copies including the original of the filled-out application  $\pi r$ . 61form, together with this checklist and any required attachments listed. (Paper clips, no staples) PGL Before making the 13 copies, please review the application with the Zoning Administrator or staff. RGL A separate application shall be submitted for each request, with a separate application fee for each request i.e.: Variance, Special Exception, Home Occupation Special Exception, Wetland Special Exception, Appeal from an Administrative Decision, and Equitable Waiver but only one abutter notification fee will be charged for multiple requests. If paying by check, make the check payable to the Town of Hudson. 261 16. If the applicant is not the property owner(s), the applicant must provide to the Town written authorization, signed and dated by the property owner(s), to allow the applicant or any representative to apply on the behalf of the property owner(s). (NOTE: if such an authorization is required, the Land Use Division will not process the application until this document has been supplied.) 166 Provide two (2) sets of mailing labels from the abutter notification lists (Pages 4 & 5) prepared by applicant, with the proper mailing addresses, must be dated within (30) thirty days of submittal of the application. The abutter lists can be obtained from the assessor's office. (NOTE: the Land Use Division cannot process your application without the abutter lists. It is the applicant's responsibility to ensure that the abutter lists are complete and correct. If at the time of the hearing any applicable property owner is found not to have been notified because the lists are incomplete or incorrect, the Zoning Board will defer the hearing to a later date, following notification of such abutters.) A copy of both sides of the assessor's card shall be provided. (NOTE: these copies are available from the Assessor's Office) TC-N/A A copy of the Zoning Administrator's correspondence confirming either that the requested use is not permitted or that action by the Zoning Board of Adjustment is required must be attached to your application. RGC For a Wetland Special Exception, a letter or a copy of the relevant decision from the Hudson Conservation Commission shall be attached to the application for existing single-family and duplex residential uses. All other Wetland Special Exceptions (multifamily, commercial, or industrial uses) must have letters both from the Conservation Commission and from the Planning Board.

### **PLOT PLAN-**16 AGL Except for requests pertaining to above-ground pools, sheds, decks and use variances, the application must include a copy of a certified plot plan from a licensed land surveyor. The required plot plan shall include all of the items listed below. Pictures and construction plans will also be helpful. (NOTE: it is the responsibility of the applicant to make sure that all of the requirements are satisfied. The application may be deferred if all items are not satisfactorily submitted): The plot plan shall be drawn to scale on an 8 <sup>1</sup>/<sub>2</sub>" x 11" or 11" x 17" sheet with a North pointing arrow shown on the plan. The plot plan shall be up-to date and dated, and shall be no more than three years old. The plot plan shall have the signature and the name of the preparer, with his/her/their seal. $\pi_{\tau}$ The plot plan shall include lot dimensions and bearings, with any bounding streets and with any rights-of-way and their widths as a minimum, and shall be accompanied by a copy of the GIS map of the property. (NOTE: copies of the GIS map) can be obtained at the Land Use Division.) 16. The plot plan shall include the location and dimensions of existing or required services, the area (total square footage), all buffer zones, natural features, any landscaped areas, any recreation areas, any safety zones, all signs, streams or other wetland bodies, and any drainage easements. The plot plan shall include all existing buildings or other structures, together with their dimensions and the distances from the lot lines, as well as any encroachments. The plot plan shall include all proposed buildings, structures, or additions, marked as "PROPOSED," together with all applicable dimensions and encroachments. The plot plan shall show the building envelope as defined from all the setbacks required by the zoning ordinance. i) 166 The plot plan shall indicate all parking spaces and lanes, with dimensions.

The applicant has signed and dated this form to show his/her awareness of these requirements.

Signature of Applicant(s)

The Land Use Division will schedule a public hearing at the next available meeting of the Hudson Zoning Board of Adjustment for your properly-completed application. Applications are scheduled on a first-come, firstserved basis. Public notice of the hearing will be posted on public bulletin boards in the Town Hall, the Post Office, and the Rogers Library and also printed in a newspaper, and a notice will be mailed to the applicant, all abutters, and any other parties whom the Board may deem to have an interest.

After the public hearing, the Board will deliberate and then reach a decision either to grant the request (perhaps with stipulations to make it palatable) or to deny the request—or to defer final action to another meeting, or perhaps to accept a request for withdrawal. You will be sent a Notice of Decision during the following week.

If you believe that the Board's decision is wrong, you have the right to appeal. In addition, any third party/parties affected by the decision also has/have the right to appeal the decision of your case. To appeal, you must first ask the Board for a rehearing; this motion for rehearing may be in the form of a letter to the Board. The rehearing request must be made in writing within thirty (30) days following the Board's decision, and must set forth the grounds on which it is claimed the decision is unlawful or unreasonable.

The Board may grant such a rehearing if, in the Board's opinion, good reason is stated in the motion. In general, the Board will not allow a rehearing unless a majority of its sitting members conclude either that the protested decision was illegal or unreasonable or that the request for rehearing demonstrates the availability of new evidence that was not available at the original hearing. The Board will not reopen a case based on the same set of facts unless it is convinced that an injustice would be created by not doing so. Whether or not a rehearing is held, you must have requested one before you can appeal the decision to the Court(s). When a rehearing is held, the same procedure is followed as for the first hearing, including public notice and notice to abutters.

Please refer to NH RSA Chapter 677 for more detail on rehearing and appeal procedures.



You are hereby notified of a hearing that will be presented before the Zoning Board of Adjustment for review and/or action on Thursday, **04/11/19** starting at 7:00 P.M., Town Hall, 12 School Street, Hudson, NH, in the Community Development Paul Buxton Meeting Room.

 <u>Case 222-003, 004, 005 & 006 (4-11-19)</u>: The Lannan Company, 7D Taggart Drive, Nashua, NH requests a Variance for RDALE Holdings LLC, RDB Holdings LLC, Hol-Bri, Inc. and Corner Lot, LLC located at 225 Lowell Road, 227 Lowell Road, 2 Flagstone Drive and an unnumbered lot at the corner of Flagstone Dr. and Lowell Rd., Hudson, NH to construct a proposed bank structure and associated drive-thru-canopy and trash enclosure with fifteen(15) ft. resultant setback from Sagamore Park Rd, where a fifty (50) foot front yard building setback is required. [Map 222, Lots 003, 004, 005 & 006, Zoned Industrial (I); HZO Article VII §334-27, Table of Minimum Dimensional Requirements].

Please be advised, the above notice is being sent to all abutters listed on the application. You, or a representative, are expected to attend the hearing, and make a presentation.

Respectfully,

Bruce Buttrick Zoning Administrator

# Image: Market Street TOWN OF HUDSON ABUTTER NOTIFICATION 12 School Street Hudson, New Hampshire 03051 603/886-6008

You are hereby notified of a hearing that will be presented before the Zoning Board of Adjustment for review and/or action on Thursday, **04/11/19** starting at 7:00 P.M., Town Hall, 12 School Street, Hudson, NH, in the Community Development Paul Buxton Meeting Room.

 <u>Case 222-003, 004, 005 & 006 (4-11-19)</u>: The Lannan Company, 7D Taggart Drive, Nashua, NH requests a Variance for RDALE Holdings LLC, RDB Holdings LLC, Hol-Bri, Inc. and Corner Lot, LLC located at 225 Lowell Road, 227 Lowell Road, 2 Flagstone Drive and an unnumbered lot at the corner of Flagstone Dr. and Lowell Rd., Hudson, NH to construct a proposed bank structure and associated drive-thru-canopy and trash enclosure with fifteen(15) ft. resultant setback from Sagamore Park Rd, where a fifty (50) foot front yard building setback is required. [Map 222, Lots 003, 004, 005 & 006, Zoned Industrial (I); HZO Article VII §334-27, Table of Minimum Dimensional Requirements].

Please be advised, this notice is for your information only. Your attendance is not required; however, you may attend this meeting for the purpose of providing information or comments on the proposal.

A full copy of this Application is available for your review on the Hudson Town Hall website: <u>www.hudsonnh.gov</u> or in the Land Use Department located at Hudson Town Hall.

Respectfully,

Bruce Buttrick Zoning Administrator

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Postmaster <u>trec</u> eiving Employee)	Total number of pieces rec'vd at Post Office	Total Number of pieces listed by sender 10
	PO BOX 483, CONCORD, NH 03302-0483	
ABUTTER NOTICE SENT	NEW HAMPSHIRE STATE OF, DEPT OF TRANSPORTATION	1( 7016 2710 0000 0595 2605
	20 TRAFALGAR SQ, SUITE 602, NASHUA, NH 03063	
ABUTTER NOTICE SENT	1987 TAMPOSI LIMITED PARTNRSHP	9 7016 2710 0000 0595 2599
	46 LOWELL RD, HUDSON, NH 03051	
ABUTTER NOTICE SENT	SOUSA, MANUEL D. & KATHLEEN M. c/o SOUSA REALTY AND DEVELOP.	8 7016 2710 0000 0595 2582
	280 MERRIMACK ST., METHUEN, MA 01844	
ABUTTER NOTICE SENT	JA VENTURA REALTY LLC	7 7016 2710 0000 0595 2575
	20 TRAFALGAR SQ SUITE 602, NASHUA, NH 03060	
ABUTTER NOTICE SENT	NASH-TAMPOSI	6 7016 2710 0000 0595 2568
	3 SAGAMORE PARK RD., HUDSON, NH 03051	
ABUTTER NOTICE SENT	ROSE, RICHARD W.	5 7015 0640 0006 2848 4452
	A ET A GETONE DETVE UTIDEON NU 02051	
APPLICANT/OWNER NOTICE SENT	HOL-BRI, INC.	4 7015 0640 0006 2848 4445
	P.O. BOX 601 - 174 Rt 13N, BROOKLINE, NH 03033	
APPLICANT/OWNER NOTICE SENT	RDALE HOLDINGS, LLC	3 7015 0640 0006 2848 4438
	BOX 601, BROOKLINE, NH 03033	
APPLICANT/OWNER NOTICE SENT	CORNER LOT, LLC	2 7015 0640 0006 2848 4711
	BOX 601, BROOKLINE, NH 03033	
APPLICANT/OWNER NOTICE SENT	RDB HOLDINGS LLC	1 7012 0640 0006 2848 4704
04/11/19 ZBA Meeting	Name of Addressee, Street, and post office address	ARTICLE NUMBER

SENDER:

TOWN OF HUDSON 12 SCHOOL STREET HUDSON, NH 03051

US POSTAL SERVICE - CERTIFIED MAIL

Case# 222-003\_004\_005\_006 Varia 225 & 227 Lowell Rd, 2 Flagstone Dr Map 222/Lots 3, 4, 5 & 6

Variance

1 of 1



Page 1

[		11	10	9	8	7	9	C	Π	4	3		2		4		SENDER:
	Total Number of pieces listed by sender 2											(Added to abutter list-no label provided)	Mailed First Class	-	N/A-mailed First Class	ARTICLE NUMBER	TOWN OF HUDSON 12 SCHOOL STREET HUDSON, NH 03051
Non-Direct First Class	1.1/1											7D TAGGART DRIVE, NASHUA, NH 03060	THE LANNAN COMPANY; RICHARD G. LANNAN	875 EAST STREET, TEWKSBURY, MA 01876	DSM MB II LLC	Name of Addressee, Street, and post office address	US POSTAL SERVICE - FIRST CLASS MAIL
Page 1	Postmaster (receiving Employee)												APPLICANT/OWNER NOTICE SENT		ABUTTER NOTICE SENT	04/11/19 ZBA Meeting	Case# 222-003_004_005_006         Variance           225 & 227 Lowell Rd, 2 Flagstone Dr           Map 222/Lots 3, 4, 5 & 6

### ALL DIRECT ABUTTERS

List name(s) and mailing addresses of the owner(s) of record of the property and all direct abutters as of the time of the last assessment of taxation made by the Town of Hudson, including persons whose property is either contiguous or separated from the subject tract of land by a street or stream. If at the time of your hearing any applicable property owner is found not to have been notified because your lists are incorrect or incomplete, the Zoning Board will defer your hearing to a later date, following notification of such abutters. (Use additional copies of this page if necessary)

MAP	LOT	NAME OF PROPERTY OWNER	MAILING ADDRESS
222	003	RDB HOLDINGS LLC	BOX 601 BROOKLINE, NH 03033
222	004	CORNER LOT, LLC	BOX 601 BROOKLINE, NH 03033
222	005	RDALE HOLDINGS, LLC	P.O. BOX 601 - 174 Rt 13N BROOKLINE, NH 03033
222	006	HOL-BRI, INC.	2 FLAGSTONE DRIVE HUDSON, NH 03051
222	007	ROSE, RICHARD W.	3 SAGAMORE PARK RD. HUDSON, NH 03051
222	014	NASH-TAMPOSI	20 TRAFALGAR SQ, SUITE 602 NASHUA, NH 03060
222	015	JA VENTURA REALTY LLC	280 MERRIMACK ST. METHUEN, MA 01844
222	041-001	SOUSA, MANUEL D. & KATHLEEN M. C/O SOUSA REALTY AND DEVELOP.	46 LOWELL RD HUDSON, NH 03051

### ALL INDIRECT ABUTTERS WITHIN 200 FEET

List name(s) and mailing addresses of all indirect abutters (those whose property is not contiguous but is within 200 feet from the property in question) as of the time of the last assessment of taxation made by the Town of Hudson. If at the time of your hearing any applicable property owner is found not to have been notified because your lists are incorrect or incomplete, the Zoning Board will defer your hearing to a later date, following notification of such abutters. (Use additional copies of this page if necessary)

MAPLOTNAME OF PROPERTY OWNERMAILING ADDRESS2220131987 TAMPOSI LIMITED PARTNRSHP20 TRAFALGAR SQ, SUITE NASHUA, NH 03060222018DSM MB II LLC875 EAST STREET TEWKSBURY, MA 01876222044NEW HAMPSHIRE STATE OF DEPT. OF TRANSPORTATIONPO BOX 483 1 HAZEN DRIVE, ROOM 204 CONCORD, NH 03302-0483	
PARTNRSHPNASHUA, NH 03060222018DSM MB II LLC875 EAST STREET TEWKSBURY, MA 01876222044NEW HAMPSHIRE STATE OF DEPT, OF TRANSPORTATIONPO BOX 483 1 HAZEN DRIVE, ROOM 204	
222     044     NEW HAMPSHIRE STATE OF DEPT. OF TRANSPORTATION     PO BOX 483 1 HAZEN DRIVE, ROOM 204	602
DEPT, OF TRANSPORTATION 1 HAZEN DRIVE, ROOM 204	

### APPLICATION FOR A VARIANCE

This form constitutes a request for a variance from the literal provisions of the Hudson Zoning Ordinance Article VII \_\_\_\_\_\_ of HZO Section(s) 334-27

in order to permit the following change or use:

To construct structures to within fifteen (15) feet minimum of the Sagamore Park

Road right-of-way property boundary, where literal enforcement of the Hudson

Zoning Ordinance requires a fifty (50) foot front yard building setback. Please see

enclosed preliminary site plans and narratives for additional information. Structures

proposed within fifteen (15) feet of the Sagamore Park Road right-of-way property

line include: a.) Proposed bank structure and associated drive-thru-canopy;

b.) Proposed trash enclosure.

You must attach to this application a copy of some form of determination that the proposed change or use is not permitted without a variance, consisting of a denial in writing of a building permit or use authorization by the Zoning Administrator, with the reasons for the denial being cited thereon.

### FACTS SUPPORTING THIS REQUEST:

The power to grant variances from the local zoning ordinances is established in NH RSA 674:33 I (b), as follows:

- I. "The Zoning Board of Adjustment shall have the power to: ....
  - (b) Authorize upon appeal in specific cases a variance from the terms of the zoning ordinance if:
    - (1) The variance will not be contrary to the public interest;
    - (2) The spirit of the ordinance is observed;
    - (3) Substantial justice is done;
    - (4) The values of surrounding properties are not diminished; and
    - (5) Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.
      - (A) For purposes of this subparagraph, "unnecessary hardship" means that, owing to special conditions of the property that distinguish it from other properties in the area:
        - (i) No fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision to the property; and
        - (ii) The proposed use is a reasonable one.
      - (B) If the criteria in subparagraph (A) are not established, an unnecessary hardship will be deemed to exist if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance, and a variance is therefore necessary to enable a reasonable use of it.

The definition of "unnecessary hardship" set forth in subparagraph (5) shall apply whether the provision of the ordinance from which a variance is sought is a restriction of use, a dimensional or other limitation on a permitted use, or any other requirement of the ordinance. New Hampshire case law has established, on the basis of the preceding statute and/or its precedent versions, that all of the following requirements must be satisfied in order for a Zoning Board of Adjustment to grant a variance. You must demonstrate by your answers in the following blanks that you do or will meet each and every requirement; do not presume or say that a requirement does not apply, or your request will be disqualified. Note that your answers here can be summary in nature, and you can provide additional testimony at the time of your hearing.

 Granting of the requested variance will not be contrary to the public interest, because: (Explain why you feel this to be true—keeping in mind that the proposed use must not conflict with the explicit or implicit purpose of the ordinance and that it must not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights.")

Please see Attachment to Variance Application.

2. The proposed use will observe the spirit of the ordinance, because: (Explain why you feel this to be true—keeping in mind that, as detailed above, the proposed use must not conflict with the explicit or implicit purpose of the ordinance and must not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights.")

Please see Attachment to Variance Application.

3. Substantial justice would be done to the property-owner by granting the variance, because: (Explain why you believe this to be true—keeping in mind that the benefits to the applicant must not be outweighed by harm to the general public or to other individuals.) Please see Attachment to Variance Application.

4. The proposed use will not diminish the values of surrounding properties, because: (Explain why you believe this to be true—keeping in mind that the Board will consider expert testimony but also may consider other evidence of the effect on property values, including personal knowledge of the members themselves.) <u>Please see Attachment to Variance Application.</u>

5. Special conditions exist such that literal enforcement of the ordinance results in **unnecessary** hardship, because:

(Explain why you believe this to be true—keeping in mind that you must establish that, because of the special conditions of the property in question, the restriction applied to the property by the ordinance does not serve the purpose of the restriction in a "fair and reasonable" way <u>and also</u> that you must establish that the special conditions of the property cause the proposed use to be reasonable. Alternatively, you can establish that, because of the special conditions of the property, there is no reasonable use that can be made of the property that would be permitted under the ordinance.)

Please see Attachment to Variance Application.

Requests before the Zoning Board of Adjustment may require connection to the municipal sewer system. Please contact the Town Engineer's Office prior to submittal of this application to determine if connection is required or will be allowed, together with the procedure for such application.



March 12, 2019

Town of Hudson Zoning Board of Adjustment 12 School Street Hudson, NH 03051

Attention: Bruce Buttrick, Zoning Administrator

352 Tumpike Road Southborough, MA 01772 PHONE 508,480,9900

LOWN OF HUDSO

MAR 1 2 2019

Phing Departm

Re: Proposed Multi-Use Commercial Redevelopment Application for Variance 225 & 227 Lowell Road, 2 Flagstone Drive, Hudson, NH – Map 222, Lots 3, 4, 5, & 6

Dear Members of the Board:

The Lannan Company ("Applicant") proposes to redevelop the above referenced site with a multi-use commercial development and we are proceeding with the entitlement process in support of same. The Applicant respectfully requests to be on the agenda with the Zoning Board of Adjustment at their March 28, 2019 hearing for review of the subject Application for a Variance. The following documents are enclosed in support of this request:

- One (1) original and thirteen (13) copies of the Application for a Variance submission package:
  - Application for a Variance, dated March 11, 2019;
  - List of Property Owners;
  - o Attachment to Variance Application;
  - o Zoning Determination #19-022, dated February 28, 2019;
  - Written Authorization from Property Owner(s), dated March 5, 2019;
  - o Hudson, NH GIS Map;
  - Assessor Property Record Cards;
  - Preliminary Site Plan (11"x17"), dated March 11, 2019;
  - *Reduced size (11"x17") ALTA/NSPS Land Title Survey, prepared by MHF Design Consultants, Inc., dated October 23, 2018;*
- Two (2) sets of Mailing Labels for the Abutter Notifications;
- One (1) \$171.05 Fee Check

The site consists of four (4) parcels containing approximately  $2.7\pm$  acres and located on the southwest corner of Lowell Road (NH Route 3A) and Flagstone Drive in Hudson, New Hampshire. The parcels are denoted as Lots 3, 4, 5, and 6 on Assessors Map 222 and is located within the Industrial (I) Zoning District. The site is bordered to the east by Lowell Road (NH Route 3A), to the west by Diggins & Rose moving company, and to the south by the terminus of Sagamore Park Road. The property currently contains a 9,994± square-foot



concrete block commercial building (Lot 6), an 8,488± square-foot multi-use commercial building (Lot 5), and an existing single-family dwelling with garage (Lot 3).

The project proposes to remove the existing structures, consolidate the subject lots, and to construct two (2) separate buildings containing a 2,200 $\pm$  square-foot restaurant with drive-thru, a 5,000 $\pm$  square-foot bank with drive-thru, and 10,700 $\pm$  square-feet of retail space. The proposed uses are permitted-by-right in the Industrial (I) Zoning District. The project proposes one (1) full access driveway to Flagstone Drive and approximately one-hundred and eight (108) parking spaces. Please see the enclosed Preliminary Site Plan for more information. The project is anticipated to file for Site Plan Review with the Planning Board subsequent to the subject application with the Zoning Board of Adjustment.

As noted within the enclosed Zoning Review / Determination (#19-022), the project requires a variance for the location of the proposed building, drive-thru canopy, and dumpster enclosure from the front yard building setback to Sagamore Park Road as further detailed below. Please note that the Zoning Review / Determination states that a variance would be required from the location of a dumpster enclosure within the setback to Flagstone Drive, however the enclosed Preliminary Site Plan has been modified to eliminate the need for that variance.

### Article VII, Section 334-27:

Requirement: Fifty (50) foot minimum front yard building setback within the Industrial (I) Zoning District.

Requested: Construction of structures to within fifteen (15) feet from the Sagamore Park Road right-ofway boundary, consistent with the minimum side yard building setback for the Industrial (I) District.

The section of Sagamore Park Road abutting the subject parcel represents the terminus of the roadway and currently provides only access to the single-family dwelling on the subject property which is proposed to be removed. This section of Sagamore Park Road will no longer serve as a travelled public way after the implementation of the project. Accordingly, the project proposes to maintain a setback consistent with the side yard setback requirements for the underlying Zoning District, which allows for appropriate use of the parcel and an improvement of same through the redevelopment. Please refer to the enclosed Appication for Variance and supporting materials for more information.

We look forward to discussing this project further with you at the upcoming hearing on March 28, 2019. We trust that this information is sufficient for your needs at this time. Please do not hesitate to contact us at (508) 480-9900 should you have any questions or wish to discuss further.

Sincerely,

### **BOHLER ENGINEERING**

Matthe Bombani

Matthew Bombaci, P.E.

W191031 Ltr ZBA 03-11-19.doc

### **Attachment to Variance Application**

### 225 & 227 Lowell Road, 2 Flagstone Drive (Map 222, Lots 3, 4, 5, & 6), Hudson, NH Date: March 11, 2019

### Project Summary:

The subject property is located within the Industrial (I) District and is denoted on Assessors Map 222 as Lots 3, 4, 5, and 6. The property currently contains a 9,994± square-foot concrete block commercial building (Lot 6), an 8,488± square-foot multi-use commercial building (Lot 5), and an existing singlefamily dwelling with garage (Lot 3). The project proposes to remove the existing structures, consolidate the subject lots, and to construct a 2,200± square-foot restaurant with drive-thru, a 5,000± square-foot bank with drive-thru, and 10,700± square-feet of retail space. The subject property is bordered on three (3) sides by public right-of-ways, to the east by Lowell Road (NH Route 3A), to the north by Flagstone Drive, and to the south by Sagamore Park Road.

A variance is requested from the Town of Hudson Zoning Ordinance as further detailed below:

### Article VII, Section 334-27:

Requirement: Fifty (50) foot minimum front yard building setback within the Industrial (I) Zoning District.

Requested: Construction of buildings to within fifteen (15) feet from the Sagamore Park Road rightof-way boundary, consistent with the minimum side yard building setback for the Industrial (I) District.

### Facts in support of granting the variance:

1. Granting of the requested variance will not be contrary to the public interest, because:

The project requests relief from the fifty (50) foot minimum front yard building setback to the Sagamore Park Road right-of-way boundary and proposes to provide a minimum fifteen (15) foot setback to same, consistent with the minimum side yard building setback requirement associated with the dimensional requirements of the Industrial (I) District.

The section of the Sagamore Park Road abutting the subject parcel represents the terminus of the existing right-of-way. This section of roadway currently provides only access to the existing single-family dwelling on the subject property. With the construction of the project, this portion of Sagamore Park Road will no longer serve the former residence, nor does the project intend to obtain access from Sagamore Park Road. The property on the opposite side of Sagamore Park Road from the subject property is a State owned right-of-way associated with the Circumferential Highway, with a large vegetated strip of land between Sagamore Park Road and the paved Circumferential Highway ramp. Accordingly, a reduction of the building setback from Sagamore Park Road to one consistent with the requisite side yard setback for the underlying zoning district would not be contrary to the public interest or that of the surrounding

neighborhood, as the spirit and intent of the Ordinance would be maintained on account of the project meeting the side yard building setback requirements.

The proposed commercial uses are permitted-by-right in the Industrial (I) District and are harmonious with surrounding uses along the Route 3A corridor proximate to the site, which consist of primarily commercial development. The project is in concert with the Future Land Use vision of the 2006 Town of Hudson Master Plan, which notes "Redevelopment of commercial properties on Hudson's major state highways (NH 3A, 102, and 111) is a feasible alternative to expanding the Business District." (Page IX-6). The Master Plan also notes as a goal to "provide for growth of commercial and light industrial uses in limited areas with adequate utility services and direct access to the State designated highway system." (Page I-1). The proposed project is consistent with these goals through the reasonable commercial redevelopment of the site.

The Master Plan continues to state "Flexibility in development regulations, such as minimum parking requirements and front setbacks, can result in more efficient land use as well as improve community appearance." (Page IX-6). The proposed project and requested variance is consistent with this vision by making appropriate use of the subject parcels through the requested front yard building setback from an unutilized right-of-way. The project also meets the vision of the Master Plan by consolidating the existing four (4) lots into a single lot, providing one (1) access point, and shared parking for the proposed uses. Accordingly, the project and requested relief is not contrary to public interest.

### 2. The proposed use will observe the spirit of the ordinance, because:

The Purpose of the Town of Hudson Zoning Ordinance (as stated in Section 334-2) is to "...promote the health, safety and general welfare of the inhabitants as well as efficiency and economy in the process of development, by encouraging the most appropriate use of land throughout the Town...".

As previously detailed, the section of Sagamore Park Road adjacent to the site will no longer be utilized as a travelled public right-of-way with the implementation of the project. By still maintaining the minimum side yard building setback for the underlying Zoning district, the project meets the spirit and intent of the Ordinance. The requisite front yard setbacks are met for the portions of the property which front on Lowell Road and Flagstone Drive, respectively. The project proposes to expand the landscape buffer between Flagstone Drive such that it is compliant with the dimensional requirements of the Land Use Regulations, improving an existing non-conformity associated with the current commercial development. The existing residence, which is located within the front yard setbacks associated with Lowell and Sagamore Park Roads is proposed to be removed.

The property on the opposite side of Sagamore Park Road from the subject site is a State owned right-of-way associated with the Circumferential Highway ramp system. As previously noted, the proposed use is consistent with other commercial uses along Route 3A and Is consistent with the intended development considerations described in the Master Plan. There are no

known resource areas on the subject site or in the vicinity of same. Accordingly, the proposed project and requested setback relief is consistent with the spirit and intent of the Zoning Ordinance and allows for reasonable use of the subject property.

### 3. Substantial justice would be done to the property-owner by granting the variance, because:

The property is encumbered by its frontage on three public roads, one of which (Sagamore Park Road) is intended to serve a residence which will be removed as part of the proposed redevelopment of the subject property. The property, having three frontages, imposes more restrictive setback limitations on a prospective development program, substantially limiting the available development potential of the property. The project does propose to maintain the requisite front yard setbacks from both Lowell Road and Flagstone Drive, while treating the property boundary along Sagamore Park Road as a side yard and meeting the requirements or same. The project proposes to meet the other bulk Zoning requirements of the underlying Zoning District and those of the Hudson Land Use Regulations.

Overall, the project proposes a development of slightly less total building square footage when compared to the existing buildings present on the site. The requested variance relief allows the proposed redevelopment to improve on the existing development through consolidated and formalized access, improved parking and circulation, and landscaping enhancements, while maintaining a development program of similar scale to that which exists today. Substantial justice would be done through the requested relief, as it allows a project which better utilizes the subject parcels without representing a detriment to the surrounding neighborhood or the interests of the Zoning Ordinance.

### 4. The proposed use will not diminish the values of surrounding properties, because:

The proposed development is harmonious with nearby uses along this section of Route 3A, which includes a variety of commercial uses. Uses to the west of the subject property include various industrial uses. No residential use exists in the vicinity of the subject site. Currently, the property contains a mix of abandoned commercial uses with a total square footage similar to that of the proposed development program. The project proposes the redevelopment of the subject development and represents an improvement over same. Accordingly, the proposed use is not anticipated to diminish values of surrounding properties.

As previously detailed, the section of Sagamore Park Road adjacent to the site is not proposed to be utilized as a travelled public right-of-way after construction of the proposed site improvements. The property opposite the site and across from Sagamore Park Road is a State owned right-of-way associated with the Circumferential Highway ramp system. Accordingly, the requested variance from the front yard building setback to Sagamore Park Road does not impact neighboring properties. 5. Special conditions exist such that literal enforcement of the ordinance results in unnecessary hardship, because:

The subject property is surrounded on three (3) sides by public right-of-ways, with the project proposing access from Flagstone Drive. The project is encumbered by the Zoning front yard building setback requirements associated with three rights-of-ways, as well as the front yard landscape setbacks within the Land Use Regulations. The Sagamore Park Road frontage is a unique condition in which the section of the roadway abutting the subject site only serves a single residential use, which is proposed to be demolished as part of this project. As such, this portion of Sagamore Park Road will have limited to no functionality as a public road at the completion of the project. Accordingly, no substantial relationship exists to enforcing the front yard building setback from Sagamore Park Road, as this section of road will not serve the purposes of a travelled public right-of-way, and a more appropriate relationship exists by maintaining the requisite side yard building setback. The project and requested relief proposes reasonable use of the property by maintaining the other bulk dimensional requirements and meets the spirit and intent of the Zoning Ordinance and Master Plan. Requiring the project to maintain the front yard building setback from Sagamore Park Road would represent an unnecessary hardship and limit reasonable use of the property.



# **TOWN OF HUDSON**

# Land Use Division



12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

### **Zoning Determination #19-022**

February 28, 2019

Richard Lannan The Lannan Company 70 Taggart Drive Nashua, NH 03060

# Re: <u>227 Lowell Rd – Map222/Lot003; corner lot Flagstone Dr/Lowell Rd –</u> <u>Map222/Lot004; 225 Lowell Rd – Map222/Lot005 & 2 Flagstone Dr – Map222-</u> <u>Lot006</u>

**District: Industrial (I)** 

Dear Mr. Lannan,

Your request: What setback variances if any would be required based on the proposed concept plan dated 02/20/2019?

### Zoning Review / Determination:

Based on the proposed concept plan, it appears the consolidation of the four lots will satisfy the minimum lot area and frontage requirements of 30,000 sqft and 150 ft respectively, per §334-27 Table of Dimensional Requirements.

I would classify the new lot as having 3 street frontages: Flagstone Dr, Lowell Rd and Sagamore Park Rd. Any building setbacks along these 3 streets are considered front yard setbacks and require 50 ft., the remaining is a rear setback requirement of 15 ft. per §334-27 Table of Dimensional Requirements.

The proposed concept plan shows a portion of the proposed bank, the drive thru canopy, and a dumpster enclosure within the required setback of 50 ft from Sagamore Park Rd and a dumpster enclosure within the required setback of 50 ft from Flagstone Drive and would need a variance from section §334-27 Table of Minimum Dimensional Requirements by the Zoning Board of Adjustment.

I would suggest that you secure any requested variances from the ZBA prior to application of the required site plan approval (§334—16.1) from the Planning Board.

Sincerely,

Bruce Buttrick, MCP

Bruce Buttrick, MCP Zoning Administrator/Code Enforcement Officer (603) 816-1275 <u>bbuttrick@hudsonnh.gov</u>

encl: Concept plan dated 02/20/2019 cc: Public File B. Groth - Town Planner M. Bombaci – Bohler Engineering File
#19-022

NN OF HOOMMUNITY DEVELOPMENT DEPARTMENT Hudson, NH 03051 FEB 2 5 2019 (603)886-6005 www.hudsonnh.gov 6 Depa

# Town of Hudson

## **REQUEST FOR ZONING and/or PLANNING INFORMATION /** DETERMINATION

Date of request	02/21/2019
Property Location	225 & 227 Lowell Road
	Map <u>222</u> Lot <u>3, 4</u> , 5 & 6
Zoning District if known	Industrial (I)
	<u>Type of Request</u> District Determination Process for Subdivision/ Site Plan if required Other
Description of request	determination: (Please attach all relevant documentation)
with the drive-t retail space. Th of the Sagamore to require a var	oses to develop the subject site with a 2,200± SF restaurant hru, a 5,000± SF bank with drive-thru, and 10,700± SF of e project proposes to construct buildings to within 15-feet Park Road right-of-way property boundary, and is anticipated iance from the 50-foot front yard building setback same. Please refer to the enclosed Concept Plan for mation.
Applicant Contact In	formation:
	Lannon Company (Richard Lannan) Faggart Drive, Nashua, NH 03060 3) 888-8950
	For Office use
ATTACHMENTS: 1 NOTES:	
ZONING DETERMI	NATION LETTER SENT WATE: 2-28-19



# 225 & 227 Lowell Road, 2 Flagstone Drive





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		04-000	PARCEL ID 222-004-000				4		1	m
		Color:		Year	#	Serial #	Model:	Mo	Make:	MOBILE HOME
ADDEDDI 10 A attive a toper uses, and				Val/Su SzAd		Final Total: 0	0	Depreciated Total: 0	% Sprinkled	% Com Wal
Accord Dua Datriat Pronartics Inc	GE	IMAGE		Val/Su Net:		Special Features: 0	0	Depreciation: 0	Central Vac:	Solar HW:
		e Ad Gross Area	Size	Before Depr: 0.00		Juris. Factor:	0	Adj Total: 0	% AC:	% Heated:
Total:		Vet Sketched		Ind.Val	AvRate:	WtAv\$/SQ:	1 00	IUC Factor: 1 00		# Heat Sys:
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								Grade Factor:		Int vs Ext:
	1176 and 10						0	Other Features:		Insulation:
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			De los	Date Sale Price		Rate Parcel ID	Size Adj.: 1.00000000	Size Adj.		Subfloor:
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			2			1.00	Total	Overnide;]		Prim Floors:
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			& 	STATE EMINENT DOMAIN TAKING-5983/1608 &	IENT DOMAIN T	STATE EMIN	Rating:	Full Bath Ra		Type:
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Imp         Type         Tax         Top         Top <td>BROOKLINE</td> <td>&gt;</td> <td>ASSES</td> <td></td> <td>Parcel ID</td> <td>222-005-000</td>	BROOKLINE	>	ASSES		Parcel ID	222-005-000
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Imp         2017         990         FV         9400         343         9400           Imp         2017         990         FV         9400         344         9400           Imp         2017         990         FV         9400         345         9400           Imp         2017         990         FV         9400         345         9400           Imp         2016         990         FV         9400         345         9400           State String         2016         900         FV         3700         345         9400           State String         2010         2010         2010         2010         2010         2010         2010         2010           State String         2010         2010 <td< td=""><td>Postal: 03033</td><td>Type:</td><td>066</td><td>.845</td><td>400</td><td>9,400 Year End Roll</td></td<>	Postal: 03033	Type:	066	.845	400	9,400 Year End Roll
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Intyl         Zntf.         900         FV         3700         845         3,700           ON         SALES INFORMATION         TAX DISTRICT         TAX DISTRICT         TAX DISTRICT         No           SALES INFORMATION         TAX DISTRICT         TAX DISTRICT         Sale Code         Sale Code         V         No           Amount         Com. Int         Grantor         Legal Ref         Type         Date         Sale Code         Sale Code         Sale Price         V           Mount         Com. Int         Description         TEST-281         1/1/1900         No         Sale Code         Sale Price         V           Matter         Com. Int         Date         Number         Description         No         Sale Code         Electription         No           Street         Topo         BEL ST         Date         Number         Descrip         Amount         CO         Last Visit         Fed Code         Electrip         Rep           Junits         Price         Int Price         Sign of 2006-622         Sign of 2006-633         Sign of 2000			066 066	.845 .845	700	3,700 Year End Roll
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Amount     Com. Int       9%     Item       Code     Description       1%     Item       Sewer     2       10003     Street       2005     2006-271       Street     310/2006       302006     2006-420       310/2006     2006-420       310/2006     2006-430       310/2006     200-400       20	rcel contains .845 ACRES of lar	f land mainly classified a	Grantor	Ref Type Date Sale Code	e Price V	Tst Verif
Sult DING PERMITS       Date     Number     Description       Mater     Number     Description       Muther     Date     Number     Description       Muther     Description     Tions     Colspan="2">Colspan="2"Colspa=						
%         Item         Code         Description 11/8/2010         Number         Descrip         Amount         C/C         Last Visit         Fed Code         F. Descrip           valer         3         TOWN WATE         700/00394         SIGNS         27,672         C         11/8/2006         2006-772         SIGNS         280         C         11/8/2006         2006-772         SIGNS         380         C         11/8/2006         2006-722         SIGNS         380         C         11/8/2006         2006-723         SIGNS         3,381         C         11/8/2006         2006-430         SIGNS         3,381         C         3,381         C         11/8/2006         2006-430         SIGNS         3,300         C         11/8/2006         2006-430         SIGNS         3,500         C         11/8/200         11/8/200         20/8/20         11/8/20         11/8/20         11/8/20         11/8/20         11/8/20         11/8/20         11/8/20 <td></td> <td></td> <td>BUILDING PERMITS</td> <td></td> <td></td> <td></td>			BUILDING PERMITS			
%         Item         Code         Description Town water         11/8/2006         2006-772         SIGNS         2.80 C           Sewer         2         Town water         11/8/2006         2006-771         SIGNS         3.60 C           Electri         11/8/2006         2006-771         SIGNS         3.60 C           Topo         3         BEL ST         6/7/2006         2006-822         SIGNS         3.30 C           Street         3/10/2006         2006-397         INT RENO         3,500 C         3.381 C           Gas:         3/10/2006         2006-397         INT RENO         55,000 C         3.381 C           of units         Depth / PriceUnits         Unit Type         Land Type         Eactor         Value         Price         Adj         Neigh         Meigh         Infl 1         %         infl 2         %           0.845         ACRES         SITE         0         CUL         ECO-REV         E	RTY FACTORS		- Com/9	Amount C/O Last Visit Fed Code	Descrip	Comment Sian W/Mes
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ensus:     Electri     6/2/2006     SIGNS     3,381 C       d Haz:     C     Topo     3     BEL ST     3/23/2006     3/2006     SIGNS     3,500 C       d Haz:     C     Topo     3     BEL ST     3/10/2006     2006-397     INT RENO     55,000 C       SECTION (First 7 lines only)     Gas:     Image: Comptine only     Depth /     Unit     Depth /     Depth /     Image: Comptine only     Image: Comptine only <t< td=""><td></td><td>2</td><td>7/24/2006 2006-622</td><td>700 C</td><td></td><td></td></t<>		2	7/24/2006 2006-622	700 C		
ensus:     Exmpt     3/23/2006     2006-430     SIGNS     3,500 (C       Image: Street     Image: Street <td< td=""><td></td><td>Electri</td><td>2006-545</td><td></td><td></td><td>and a summary of the statement of the summary of the</td></td<>		Electri	2006-545			and a summary of the statement of the summary of the
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SECTION (First 7 lines only)         LUC       No of Units       Depth/       Unit Type       Land Type       Factor       Value       Price       Adj       Neigh       Neigh       Infl 1       %       Infl 2       %         ONDO COV       0.845       ACRES       SITE       0       CUL       ECO-REV       ECO-REV	<u>S</u>	Street				
Description     Fact Fact     No of Units     Depth / PriceUnits     Unit Type     Land Type     LT     Base     Unit     Adj     Neigh     Neigh     Infl     %     Infl<     %     Infl     %     Infl     %     Infl     %     Infl     %     Infl     %     Infl     %     %       ONDO COV     0.845     ACRES     SITE     0     CUL     CUL     ECO-RE     Infl     Infl     %     Infl     %     Infl     % </td <td>AND SECTION (First 7 lines o</td> <td>soniv)</td> <td></td> <td></td> <td></td> <td></td>	AND SECTION (First 7 lines o	soniv)				
0.845 ACRES SITE 0 CUL 0.000 CUL 0 C	Description LUC No of Units	Depth / Pricel Inite	LT Base Fartor Value	Adj Neigh Neigh Neigh Infl 1		Infl 3 % Appraised
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#UNIS         State Frag         State Frag         Gross Area         Total         WARCEL ID IZ2005:000         Yater         MACE         Assess Pro         Patriot Properties, Inc	Total: 9,400	1 A A A A A A A A A A A A A A A A A A A	Total Special Featues:	9,400	Total Yard Items:	More: N
SUB AREA SUB AREA Code Description Area: SQ Code Description Area: SQ Code Description Area: SQ Reat: AVV Undep: Yolue Sub AREA DETAL Area: SQ Net Statisted Area: Total: ID 222-005-000 IMAGE Assess Pro Patriot Properti						
SUB AREA SUB AR						
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SUB AREA     SUB AREA       Code     Description       Code     Description       Star And     Gross Areal       In D 222005-000     IMAGE       Area     Star And       Area     FinAreal       In D 222005-000						
SUB AREA     SUB AREA       Code     Description       Mark     Net       State Ad     Gross Areal       IL ID [222:005:000       WAGE       Assess       MAGE       Assess       Total:       MAGE   Assess   Pro Patriot Properti						
SUB AREA     SUB AREA       In J 222:005:000     Jung AREA       Jung AREA     Intro Properti       Jung AREA     Intro Properti						
SUB AREA Code Description Area SQ Rate AV Undept Value Code Coorc Net Sketched Area Net Sketched Area MAGE Assess Pro Patriot Properti Uoduffeet Junis, Value 1. ID [222-005-000 1. ID [222-005-000 1						
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SUB AREA SUB AREA Code Description Area SQ Rate AV Under Value Stae Ad LI D 222005-000 HMAGE Assess Pro Patriot Properti		2,300	27 T 25.5 990	AV AV 2000	1 7x1	S
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SUB AREA Code Description Area: SQ Rate -NV Undep: Value Net Sketched Area: Sze Ad Gross Area FinArea	IMAGE	Val/Su SzAd	Final Total: 0	Depreciation: 0	% Sprinkled	% Com Wal
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SUB AREA SUB AREA Code Description Area - SQ Rate - AV Undept Value Sub AREA Description Number of the second Number of th	nationayo tak	-1 [		LUC Factor: 1.00	2 A 2	# Heat Sys:
SUB AREA Code Description Area - SQ Rate - AV Undepr Value Sub Area Usb Description Type %		ate: Ind Val	WtAv\$/SO- AvRate	NBHD Mod:		Heat Type:
SUB AREA Code Description Area - SQ Rate - AV Undept Value Area Usb Description Type				NBHD Inf: 1 14999998		Heat Fuel:
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SUB AREA Code Description Area SQ Rate AV Undept Value Area Usb Description Type				Adj \$ / SQ:		Liectric:
SUB AREA Code Description Area - SQ Rate - AV Undepr Value Area Usab % Description % Description Area - SQ Rate - AV Undepr Value Area Usab % Description %				Const Adj.: 16.00000000		Bsmnt Gar:
SUB AREA Code Description Area-SQ Rate AV Undepr Value Sub % Description Tope		Typ Date Sale Price	Rate Parcel ID T	Size Adj.: 1.00000000		Subfloor:
	Description Area - Su	ES	COMPARABLE SALES	Basic \$ / SQ:		Bsmnt Flr:
	Jonariation Area CO				%	Sec Floors:
			% Heating:			Prim Floors:
				Special:	0/	Dartition
			ש	Economic:	120	Prim Int Wal
						Avg HVFL:
			0.0 % Kitchen			INTERIOR INFORMATION
			Interior:	DEBRECIATION		Lump Sum Adj:
		No Unit RMS BRS FL	Exterior	Name:		Const Mod:
		REAKDOWN	REMODELING	% Own:	Fact:	Jurisdict:
			1	Total Units:		Alt LUC:
		BRs: Baths: HB	Totals RMs	Location:	Eff Yr Blt	Year Blt
				R		Grade:
			LVI 2			
			Upper			View / Desir
			Other	A Kits Rating		Root Cover:
			0.	OTHER FEATURES		Roof Struct:
			RESIDENTIAL GRID		0 %	Sec Wall:
06.					Þ	Prime Wall:
06.					1/2	Frame:
				3/4 Bath: Rating:	Total: 3/4	(Liv) Units:
		QUARE FOOT SIGN 2006	CONDO UNITS.32 S			Sty Ht
		SEABORN CONDOMINIUMS - 8 COMMERCIAL	SEABORN CONDOM	Full Bath Rating:		Type:
SKETCH	<b>VETCH</b>		COMMENTS	BATH FEATURES	1	EXTERIOR INFORMATION

roial: 7,300		Total Special Featues:	7,300	Total Yard Items:	More: N
	7,300 7	.10 T 58.5	AV AV 1978	H D Y 1840	
	PARCEL ID (222-006-000	I Init Price D/S Den 1110	Onal Con Year	Code Description A V/S ON Size/Dim	SPEC FEATURE
		Serial #	Model:		MOBILE HOME
IMAGE AssessPro Patriot Properties, Inc	0 Val/Su SzAd 39.38	Final Total: 393800	Depreciated Total: 393783	% Sprinkled	% Com Wal
		Special Features: 0	Adj Total: 674170	Central Vac: NO	Solar HW: NO
And         10000         Grass         Area         10000         FinArea         10000         FinArea         10000         FinArea         FinArea			LUC Factor: 1.00		# Heat Sys:
	VRate Ind Val		NBHD Mod:	- UNIT HEATERS	Heat Type: 7
			Grade Factor: 1.00 NRHD Inf 1 00000000	- GAS	Heat Fuel: 2
			Other Features: 200	- I YPICAL Ott	Insulation: 2
			Adj \$ / SQ: 49.924		Electric: 3
FFL 100 RTL 35 AV			Const Adj.: 0.97000003		Bsmnt Gar:
FLOOR 10,000 67.400 673,970 Area Usbi Lesuit Ty	No Data : A Sala Drice : Sala	MIL.	Basic \$ / SQ: 52.00		Subfloor
%				- CONCRET 40 % CAL	Sec Floors: 12
		1. 1.15	Total:		Prim Floors: 06
29	Totals	% Electric:	Override:		
		% Plumbing:		EL 35%	
		10. % Baths:	- DESIGN		Avg HVFL: 13.4
		35. % Additions:	Phys Cond: AV - Average		INTERIOR INFORMATION
		Interior:	Name:		Lump Sum Adj:
	No Unit RMS BRS FL	Exterior:	% Own:		Const Mod:
130 130			Floor:	Fact	All LUC.
	BRs: Baths: HB 2	Totals RMs:	Location: Total Units:		Year Bit 1978
095.4					Grade: C -
FFL H=12			ue: Rating:		GENERAL INFORMATION
		Upper			View / Desir:
					≨
50	FY ILR DR D K FR RR BR FB HB L 0	Level FY LR DR [	Klis: Ratino:		<u>د   د</u>
		RESIDENTIAL GRID	>	%	Sec Wall:
				- CONC BLOCK	Prime Wall: 21
/U	IAN 6038821573.	BUSNSS TOO/BRIAN 6038821573.	2	- CONCRETE	Frame: 3
240 0	ALRMINO SPRKLR,2-10 OHD, LANDLORD OWNS	ALRM/NO SPRKL		- SLAB A 3QBth	Foundation: 6
FFL H=18 (3500)	REPAIR AREA, AVG COND, 4 FIXT, FIRE	REPAIR AREA,AV	ath: Rating:	- ONE STY A Bath:	/l iv) I Inite: 1
		WHT,50X90 FFU I	ath Rating:		Type: 43
TCH	SKE	COMMENTS	BATH FEATURES		EXTERIOR INFORMATION





Town of Hudson, New Hampshire Bylaws Zoning Board of Adjustment (Revised as of October 12, 2017<u>xxx</u>)

# Chapter 143

- 143.1 History
- 143.2 Authority
- 143.3 Purpose
- 143.4 Amendments
- 143.5 Officers
- 143.6 Members and Alternates
- 143.7 Meetings
  - 1. Regular Meetings
  - 2. Quorum
  - 3. Disqualification
  - 4. Order of Business
- 143.8 Application Process
  - 1. Applications
  - 2. Forms
  - 3. Public Notice
  - 4. Public Hearing
- 143.9 Decision Process
- 143.10 Deferment and Withdrawal
- 143.11 Reconsideration by the Board
- 143.12 Motions for Rehearing
- 143.13 Records
- 143.14 Waivers
- 143.15 Joint Meetings and Hearings

### 143.1 History

Adopted by the Zoning Board of Adjustment of the Town of Hudson 12-14-1978; amended in its entirety 06-23-1988, and amended again in its entirety on 06-23-2011. Subsequent amendments noted where applicable. Amended in entirety on 10-12-17.

### 143.2 Authority

These bylaws of the Hudson Zoning Board of Adjustment, hereinafter referenced simply as the Board, are adopted under the Authority of NH-RSA (New Hampshire Revised Statues Annotated) 676: I. In the event of a difference between these bylaws and the applicable NH-RSAs, the NH-RSAs take precedence over these Bylaws.

#### 143.3 Purpose

The purpose of these bylaws is to ensure an orderly procedure in the execution of the duties of the Board.

#### 143.4 Amendments

These bylaws may be amended by a majority vote of the voting members at a regular meeting of the Board provided such amendments are read at two successive public meetings.

#### 143.5 Officers

1. A <u>Chairman</u> shall be elected annually by a majority vote of the Board at the first meeting in the month of January.

The Chairman shall preside over all meetings and hearings, appoint such committees as directed by the Board and shall affix his/her signature in the name of the Board.

2. A <u>Vice-Chairman</u> shall be elected annually by a majority vote of the Board at the first meeting in the month of January.

The vice-Chairman shall preside in the absence of the Chairman and shall have the full powers of the Chairman on matters which come before the Board during the absence of the Chairman.

3. A <u>Clerk</u> shall be elected annually by a majority vote of the Board at the first meeting in the month of January.

The clerk shall maintain a record of all meetings, transactions and decisions of the Board, and perform such other duties as the Board may direct by resolution.

4. All officers shall serve for one year and shall be eligible for re-election.

#### 143.6 Members and Alternates

1. <u>Five Regular Members</u> shall be appointed by the Board of Selectmen attend all meetings, and sit as voting members

2. <u>Five Alternate Members</u> shall be appointed by the Board of Selectmen, attend all meetings to familiarize themselves with the workings of the Board and stand ready to serve whenever a regular member of the Board is unable to fulfill his/her responsibilities.

3. <u>A Selectman Liaison</u> may be appointed by the Board of Selectman to act as a liaison between the two Boards and should attend all meetings but shall have no voting powers nor the ability to sit in place of any regular member not in attendance.

4. At meetings of the Board, alternates who are not activated to fill the seat of an absent or recused member or who have not been appointed by the Chairman to temporarily fill the unexpired term of a vacancy may participate with the Board in a limited capacity. During a public hearing, alternates may sit at the table with the regular members and may view documents, listen to testimony, ask questions and interact with other Board members, the applicant, abutters and the public. Alternates shall not be allowed to make or second motions. Once the Board moves into deliberations, alternates shall remove themselves from any further deliberations with the Board. During work sessions or portions of meetings that do not include a public hearing, alternates may fully participate, exclusive of any motions or votes that may be made. At all times, the Chairman shall fully inform the public of the status of any alternate present and identify the members who shall be voting on the application.

5. All members and alternates must reside in the community and are expected to attend each meeting of the Board to exercise their duties and responsibilities. Any member unable to attend a meeting shall notify the Chairman as soon as possible. Members, including the Chairman and all officers, shall participate in the decision-making process and vote to approve or disapprove all motions under consideration.

### 143.7 Meetings

1. <u>Regular meetings</u> (for appeals and Hearings) shall be held at Hudson Town Hall, at 7:00pm on the fourth Thursday of each month in accordance with RSA 676:5-7 and RSA 91-A:2. The Chairman may schedule additional overflow meetings, or reschedule meetings after consultation with the Zoning Administrator (or designee).

2. <u>Other meetings</u> may be held on the call of the Chairman, or a majority vote of the Board in accordance with <u>RSA 91-A: 2II</u>.

All Board members shall be given notice of meetings by mail or email one week prior to the meeting date.

3. <u>Quorum</u>: A quorum for all meetings of the Board shall be three members, including alternates sitting in place of members.

- a. The Chairman shall make every effort to ensure that all five members, and one or two alternates, are present for the consideration of any appeal or application.
- b. If any regular Board member is absent from any meeting or hearing, or disqualifies

himself from sitting on a particular case, the Chairman shall designate one of the alternate members to sit in place of the absent or disqualified member, and such alternate shall be in all respects a full member of the Board while so sitting.

c. Alternates shall generally be activated on a rotating basis from those present at a particular meeting. When an alternate is needed, the Chairman shall select the alternate who has not been activated for the longest time.

d. If there are less than five members (including alternates) present, the Chairman shall give the option to proceed or not to the applicant. Should the applicant choose to proceed with less than five members present that shall not solely constitute grounds for a rehearing should the application fail.

3. <u>Disqualifications</u>: If any member finds it necessary to disqualify himself from sitting in a particular case, as provided in <u>RSA 673:14</u>, he shall notify the Chairman as soon as possible so that an alternate may be requested to sit in his place. When there is uncertainty as to whether a member should be disqualified to act on a particular application, that member or another member of the Board may request the Board to vote on the question of disqualification. Any such request shall be made before the public hearing gets underway. The vote shall be advisory and non-binding.

Determining the threshold of disqualification can be difficult. To assist a member in determining whether or not they should step down (recuse themselves) Board members should review the questions which are asked of potential jurors to determine qualification (RSA 500-A: 12). A potential juror may be asked whether he or she:

- a. Expects to gain or lose upon the disposition of the case;
- b. Is related to either party;
- c. Has advised or assisted either party;
- d. Has directly or indirectly given an opinion or formed an opinion;
- e. Is employed by or employs any party in the case;
- f. Is prejudiced to any degree regarding the case; or
- g. Employs any of the counsel appearing in the case in any action then pending in the court.

Either the Chairman or the Member disqualifying himself/herself before the beginning of the public hearing on the case shall announce the disqualification. The disqualified shall step away from the table during the public hearing and during all deliberation on the case as they so choose.

### 4. Order of Business

The order of business for regular meetings shall be as follows:

- a. Call to order by the Chairman.
- b. Roll call by the clerk
- c. Unfinished Business (Continued or Deferred Hearings)
- d. New Hearing(s)
- e. Requests for Rehearing
- f. Approval of Minutes from Previous Meeting (s)

- g. New Business
- h. Communications and items of interest to the Board, Other Business
- i. Adjournment

(Note: Although this is the usual order of business, the Board may wish to hold the hearings immediately after the roll call in order to accommodate the public, based on a positive vote of the Board.)

#### 143.8 Application Process

#### 1. Applications

a. Each application for a hearing before the Board shall be made on forms provided by the Board and shall be presented to the Zoning Administrator (or designee) who shall record the date and time of receipt.

Application deadline for meeting is 12:00 noon, 12 business days (Monday-Friday including Holidays) prior the scheduled meeting date.

Only complete and accurate applications will be submitted for agenda action, incomplete or inaccurate applications will not be submitted for agenda action.

- b. Appeals from an administrative decision taken under <u>RSA 676:5</u> shall be filed within 30 days of the decision or when such decision becomes known or reasonably could have been known by the petitioner as determined by the Board.
- c. All forms and revisions prescribed shall be adopted by resolution of the Board and shall become part of these rules of procedure

### 2. Public Notice

- a. Public notice of hearings on each application shall be given in general newspaper and shall be posted at Town Hall, Town Public Library and the Post Office not less than five (5) days before the date fixed for the hearing. Notice shall include the name of the applicant, description of property to include tax map identification, action desired by the applicant, provisions of the zoning ordinance concerned, the type of appeal being made, and the date, time and place of the hearing.
- b. Personal notice shall be made by certified mail to the applicant and all direct abutters and regular mail for indirect abutters within 200' not less than five (5) days before the date of the hearing.
- c. The applicant shall pay for all required notice costs in advance.

### 3. Public Hearing

The conduct of public hearings shall be governed by the following rules:

- a. The Chairman shall call the hearing in session by instructing the clerk to report on the first case.
- b. The Zoning Administrator shall report why the case has been brought before the Board.

- c. Members and Alternates of the Board, and any party to the case, may ask questions at any point during testimony once recognized by the Chairman.
- d. Each person who appears shall be required to state his/her name and address for the record and indicate whether he/she is a party to the case or an agent or counsel of a party to the case.
- e. The applicant shall be called to present his appeal.
- f. Those appearing in favor of the appeal shall be allowed to speak.
- g. Those in opposition or neutral to the appeal shall be allowed to speak.
- h. The applicant and those in favor shall be allowed to speak in rebuttal.
- i. Those in opposition to the appeal shall be allowed to speak in rebuttal.
- j. Any person who wants the Board to compel the attendance of a witness shall present his request in writing to the Chairman in accordance with RSA 673.15
- k. The Board of adjustment will he ar with interest any evidence that pertains to the facts of the Case or how the facts relate to the provisions of the zoning ordinance and state zoning law.
- 1. The Chairman shall present a summary setting forth the facts of the case and the claims made for each side (see Findings of Facts form in Appendix C). Opportunity shall be given for correction from the floor.
- m. The public hearing on the Case shall be declared closed and the Case will be declared to be before the Board. The Board will deliberate and make its decision.
- n. All subsequent cases shall then be heard in the order they were presented.

### 143.9 Decision Process

Before deliberations begin, the Chairman shall allow non-sitting alternates, the Selectmen's Liaison, if present, and the Zoning Administrator or his/her replacement to ask questions and give input, if they so desire.

Once this phase is completed, the Chairman shall declare the matter before the Board and the sitting members present who are voting will raise any further questions they may have and then deliberate all concerns in order to reach a decision on the request.

The Board shall vote on each of the applications for which testimony was given, after adequate deliberations.—.

For the granting of variances: the Board will consider a "vertical" (member) method of voting on each request.

The Chairman shall announce all decisions after the vote has been taken.

143.10 Deferment and Withdrawal

After public notice has been given, each application presented to the Board for consideration may be deferred or withdrawn only by action of the Board, following receipt of written notice to the Zoning Administrator or to the Board, itself, by the applicant. A sitting member must make a motion to defer until the next regular meeting or a date specific, that motion must be seconded and voted on by the sitting members of the case in question, and abutter notice shall be presumed to have been accomplished by the decision of the Board's vote.

In the event that a deferred applicant is not ready when the case comes back before the Board, the Board may initiate withdrawal of the application, with or without prejudice, where "with prejudice" means that any new application (unless substantially changed) cannot be filed for a period of one year. Filing fees shall not be returned for withdrawn cases that have been reviewed and processed by staff with public notice of a scheduled hearing having been posted.

Moreover, once an application has been withdrawn, any re-application shall be considered a new application and the applicant shall be required to pay all applicable fees for consideration. In the event of a Board-initiated deferment, because members felt it necessary for more information or other reason, a sitting member must make a motion to defer until the next regular meeting or a date specific, that motion must be seconded and voted on by the voting members of the case in question, and abutter notice shall be presumed to have been accomplished by the decision of the Board's vote, but in some rare instances the Board may require that notification fees be paid again for deferred cases in order to ensure that abutters are properly notified. In the event of the Board's acceptance of a request for deferment by the applicant at the meeting, the request shall be handled in the same manner as a Board-initiated deferment. In the event that the applicant is not ready when the case comes back before the Board, the Board may initiate withdrawal of the application, with or without prejudice, as described above.

### 143.11 Reconsideration by the Board

The Board may reconsider a decision to grant or deny an application or grant or deny a motion for rehearing provided such reconsideration is within the appeal period of the original decision as per RSA 667:3

### 143.12 Motions for Rehearing

If the Board grants a motion for rehearing, the new public hearing shall be held within 30 days of the decision to grant the rehearing provided all notice fees are paid and an updated abutters list is submitted by the party requesting the rehearing. Notification of the rehearing shall follow the procedures set forth in <u>RSA 677:2.</u> [October 2012]

#### 143.13 Records

- 1. The records of the Board shall be kept by the Zoning Administrator and made available for public inspection at Hudson Town Hall in accordance with <u>RSA 673:17</u>.
- 2. Final written decisions will be placed on file and available for public inspection within 5 business days after the decision is made. <u>RSA 676:3</u>
- 3. Minutes of all meetings including names of Board members, persons appearing before the Board, and a brief description of the subject matter shall be open to public inspection within 5 business days of the public meeting. RSA 91-A:2 II

#### 143.14 Waivers

Any portion of these rules of procedure may be waived in such cases where, in the opinion of the Board, strict conformity would pose a practical difficulty to the applicant and a waiver would not be contrary to the spirit and intent of the rules. A majority of the Board present shall vote any waiver.

#### 143.15 Joint Meetings and Hearings

- 1. <u>RSA 676:2</u> provides that the Board of Adjustment may hold joint meetings or hearings with other "Land Use Boards," including the Planning Board, the Historic District Commission, the Building Code Board of Appeals, and the Inspector of Buildings, and that each Board shall have discretion as to whether or not to hold a joint meeting with any other land use Board.
- 2. Joint business meetings with any other land use Board may be held at any time when called jointly by the Chairman of the two Boards.
- 3. A public hearing on any appeal to the Board of Adjustment will be held jointly with another Board only under the following conditions:
  - a. The joint public hearing must be a formal public hearing on appeals to both Boards regarding the same subject matter; and
  - b. If the other Board is the Planning Board, RSA 676:2 requires that the Planning Board Chairman shall chair the joint hearing. If the other Board is not the Planning Board, then the Board of Adjustment Chairman shall chair the joint hearing; and
  - c. The provisions covering the conduct of public hearings, set forth in these rules, together with such additional provisions as may be required by the other Board, shall be followed; and
  - d. The other Board shall concur with the above.

1/	TOWN OF HUDSON
٤	★ Zoning Board of Adjustment
3	Charlie Brackett, Chairman David Morin, Selectmen Liaison
4	12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142
5 6 7	MEETING MINUTES – March 14, 2019 - edited
8 9 10 11	The Hudson Zoning Board of Adjustment held a meeting on March 14, 2019, in the Community Development Paul Buxton Meeting Room in the lower level of Hudson Town <u>Hall</u> at 7:00 PM.
12 13 14 15	Chairman Charlie Brackett called the meeting to order at 7:04 PM with an apology for the late start due to the non-public session and the recording crew needing to warm up the equipment to record the public session.
16 17 18 19 20 21 22 23 24	Mr. Brackett stated that the Board is assembled to hear requests for relief from the State Laws and Local Zoning Ordinance; noted that copies of the Agenda as well as Appeal Forms are located on the shelf by the door; outlined the process of the meeting noting that the Board would first hear a presentation from the applicant before hearing from the public and asked that everyone addressing the Board to come either to the table or lectern and to give their name and address, with spelling, and lastly; outlined housekeeping issues that included turning cell phones off, no talking in the audience and no smoking.
25 26 27 28 29 30	Members present were Charlie Bracket (Regular), Gary <u>Dearborn Daddario</u> (Regular), Maryellen Davis (Regular/Acting Clerk), Gary Dearborn (Regular) and Jim Pacocha (Regular). Also present were Bruce Buttrick, Zoning Administrator, Dave Morin, Selectmen Representative, and Louise Knee, Recorder. For the record, all Regular Members voted.
31 32 33	I. NON-PUBLIC MEETING WITH TOWN COUNSEL, DAVID LEFEVRE BEGINNING 6:00 PM
34	Noted as held until 6:52 PM
35 36 37 38 39 40 41 42 43	<ul> <li>II. CONTINUED PUBLIC HEARINGS OF DEFERRED APPLICATIONS BEFORE THE BOARD BEGINNING 7:00 PM</li> <li>1. Case 256-001 (Deferred from 2-28-19): Ramenbhati K. Patel, Trustee of the Hudson Realty Trust, 99 River Road, Hudson, NH<sub>2</sub>- requests a Special Exception to convert -his convenience store second floor space into an accessory/caretaker's residential space. [Map 256, Lot 001, Zoned G-1; HZO Article V §334-22, Table of Permitted Accessory Uses].</li> </ul>
44 45 46	Acting Clerk Davis read the Case into the record. Mr. Buttrick referenced his Zoning Determination dated 1/14/2019, recapped his Staff Report signed 2/15/2019 and

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47 noted that at the last meeting there was discussion regarding his Zoning
48 Determination rationale and distributed his supporting documentation.
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Atty. Brad Westgate of Winer and Bennett at 111 Concord Street in Nashua, NH,
introduced himself as representing the owner and applicant, Ramenbhati Patel,
Trustee of Hudson Realty Trust.

54 Mr. Brackett stated that he was not at the last meeting, that it is his understanding 55 that because there were not three (3) positive votes to either motion made, it was 56 agreed that, even though there was discussion, the entire Case would be presented 57 tonight. Atty. Westgate concurred and in the interest of efficiency distributed a 58 package of material that contained:

- <u>Aan</u> excerpt of Hudson's Zoning Ordinance (ZO) Section 334-22 Table of
   Permitted Accessory Uses and 334-23 General requirements (Special
   Exceptions);
  - Zoning Determination #19-009 dated 1/14/2019;
  - As-built Plan dated 12/20/2013 prepared by TF Moran showing that the property is split between Hudson, NH, and Tyngsborough, MA, with the store and septic system on the NH side and a few parking spaces in MA;
    - letter from Venkata Reddy Emani, Manager Hudson Quick Stop dated 2/28/2019 regarding more than sufficient available parking spaces;
    - letter from PE Thomas Burns of TF Moran dated and stamped 2/28/2019 regarding the existing subsurface disposal system's ability to accommodate the apartment; and
  - copies of emails with their architect Karl Frank and Steven Dube of Hudson Fire Department attesting that only one (1) stairwell and one (1) life-safety-codecompliant window is required for a 750 SF second floor apartment measuring under 2,000 SF and noted that the plan presented was for a 750 SF apartment.

76 Atty. Westgate stated that they are seeking a Special Exception under Sections 334-22 77 and 334-23 of the Zoning Ordinance (ZO) to permit as an Accessory Use a caretaker's 78 residential unit on the second floor of the existing convenience store at 99 River Road. 79 Atty. Westgate stated that the convenience store underwent Site Plan Review with the 80 Planning Board, that it was approved in 2011 and that as a condition of approval an 81 As-built Plan was produced in 2013. The property is split by NH/MA State line, with 82 the store, on-site septic system, most of the twelve (12) parking spaces and the 83 entrance onto the property are located in NH. The property has a total acreage in the 84 twenty-one thousand square foot (21K SF) range. The first floor of the building is used 85 for the convenience store.

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Atty. Westgate stated that a residential caretaker's dwelling unit is a regularly and historicaly acceptable accessory use to a retail operation. In ZO Section 334-22, Atty. Westgate highlighted two (2) sentences: (1) that "the addition of such accessory uses does not result in the mixed or dual use of a parcel and does not require additional lot area, frontage or setbacks"; and (2) that "accessory uses listed in the Table of Permitted Accessory Uses are not intended to be the only accessory uses allowed" but would require a Special Exception.

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95 Atty. Westgate stated that the purpose of the accessory dwelling unit, the caretaker's 96 residence, is to provide living quarters for the store manager, or a full time employee, 97 with a spouse. The addition of the living quarters will have no impact to the exterior of 98 the building, no change in its footprint, no raised roof and it will meet Fire and Safety 99 Codes. The property is serviced by an on-site septic system and as attested by PE 100 Tom Burns from TF Moran the septic system has enough capacity to accommodate the 101 proposed dwelling unit and the convenience store. During Site Plan Review, the 102 Planning Board determined that eleven (11) parking spaces were required for the 103 convenience store and according to Mr. Buttrick there should be two (2) parking 104 There exist twelve (12) parking spaces on site. spaces for the apartment. An 105 argument can be made that a parking space is designated for an employee of the store 106 and if an employee is residing in the apartment, only one additional parking space should be sufficient; however, if that is not acceptable, they will ask the Planning 107 108 Board for a waiver on the required eleven (11) parking spaces based on the testimony 109 in the store manager's 2/28/2019 letter. With regard to egress requirements, Mr. Jit 110 Patel met with his architect, Karl Frank, who reached out to the Hudson Fire 111 Department and according to the emails exchanged, only one (1) stairwell and one (1) 112 life-safety-code-compliant window is required for a 750 SF second floor apartment. 113 114 Atty. Westgate next addressed the criteria for the granting of a Special Exception and 115 the information shared included: 116 A) use not in the Table of Permitted or Accessory Uses 117 118 proposal is for an Accessory Use, as per Zoning Determination 119 • a caretaker apartment is not listed in the Table 120 • they are seeking a Special Exception per ZO Section 334-22 121 *B)* proposed use meets applicable requirements • there is nothing specific in ZO for caretaker dwelling units like there is 122 123 for wetlands 124 *C)* proposed use is consistent with purpose and intent of District 125 the G-1 District allows a variety of uses, including both commercial and 126 residential; therefore having one within the other meets the ZO 127 D) proposed use is compatible with character of surrounding neighborhood 128 surrounding area has mixed uses already - the Porter house and Ayotte's 129 store were cited as examples 130 • 84 River Road kept the house when storage units were added there will be no changes to the footprint or exterior of the building, 131 • 132 there is no change proposed for utilities • 133 • there will be no operational changes as the tenant will be an employee 134 E) primary access from arterial or collector roads 135 access is River Road, an arterial road, and no changes are proposed • 136 With regard to compliance and to insure that the tenant is an employee, with spouse, 137 138 of the convenience store, Atty. Westgate stated that an affidavit signed at the onset, 139 prior to the issuance of a CO (Certificate of Occupancy), and possibly reaffirmed every 140 year, would suffice because any violation of an affidavit would be subject to the 141 penalty of perjury. Atty. Westgate also noted that the Code Enforcement Officer can

- 142 follow-up at anytime.
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Public testimony opened at 7:31 PM and closed at 7:32 PM. Only one individual addressed the Board. John Porter, 97 River Road, stated that he lives next to the store and sees no problem with it having an apartment for an employee, there's plenty of parking and added that it is a good thing.

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Ms. Davis questioned the existing doors. Jit Patel, 5 Bal<u>d</u>win Lane, Hopkinton, MA, son-in-law and manager of Mr. Ramenbhati Patel's various properties, responded that the door entering the building from the north leads to the stairway and to the door leading into the store which can be locked and that the other door at the back of the building is for deliveries only and does not have access to the apartment.

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155 Mr. Dearborn noted that the Building Permit specified a one-story building and now it 156 exists as a 1<sup>1</sup>/<sub>2</sub>-story building. Mr. Westgate stated that the convenience store is 157 located on one floor. Mr. Ramenbhati Patel stated that even at the time of 158 construction there were references made to the lower floor, the middle floor and the 159 upper floor. Mr. Brackett noted that in 2013 there was a variance application 160 submitted and then withdrawn for an apartment and wondered if work on the second 161 floor occurred then. Atty. Westgate stated that it could be reviewed with the Planning 162 Board when they pursue a Modification to their Site Plan Review.

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Mr. Dearborn asked for clarification on the term 'caretaker' and whether the living unit 164 would be lived in seven days a week. Atty. Westgate stated that the tenant would be 165 166 either the store manager or a full-time employee with their spouse, that the apartment 167 could be their permanent address and added that their application is not requesting a 168 "caretaker" apartment, that the term was coined for ease in reference for the living 169 quarters to be an accessory use. Mr. Daddario asked whether a condition of approval 170 specify that the 'employee tenant' be a full-time employee of the store and Atty. 171 Westgate stated that they would not object to the specificity and added that it would 172 need to also include a spouse.

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174 Mr. Brackett stated that the variance application of several years ago was withdrawn 175 but not prior to receiving quite a bit of testimony and asked if those comments apply 176 to today and this application. Atty. Dearborn-Westgate stated that it is not applicable, 177 that prior request was for a variance to create a Dual Use and has never been 178 introduced to the record for this Special Exception application. Mr. Brackett stated 179 that historically, in Hudson, this type of request has always been handled as a 180 secondary Primary Use, a Dual Use, and until the Determination was made, had not 181 even contemplated an apartment as an Accessory Use to a business. Mr. Brackett 182 referenced the Table of Permitted Accessory Uses and the first sentence states 183 "traditional" "secondary uses" and to his way of thinking, an apartment is not a 184 traditional accessory use to a business in Hudson and expressed concern with setting 185 a precedent letting a Principal Use to become an Accessory Use. A Residential Use has 186 traditionally been considered a Primary Use in Hudson.

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Ms. Davis expounded and stated that in Hudson accessory use is customarily viewed as being compatible to the primary use and for a store, in her opinion, that could entail\_include\_a deli or a coffee bar. Mr. Brackett referenced ZO Section 334-23 Criteria A that states that the accessory use being sought "is so similar to other uses permitted by special exception in the relevant district" but according to his recollection, the Board has never approved an apartment as an accessory use to a 194 business and therefore, this request does not meet this criteria, nor does it meet 195 criteria C & D.

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197 Atty. Westgate's response included the following statements. In terms of how to 198 analyze the ZO, it is not Hudson specific, accessory uses can be permitted whether on 199 the Table or not, and it becomes more of a question of whether the proposed use is 200 adjunct or not to the principal use. What has occurred in history cannot encompass 201 all that could happen in the future. Historically, resident and shop combinations have 202 coexisted in the same building. It is the dynamic of the business that defines the 203 scope and the need. Atty. Westgate went to the Assessor's Office and received a list of 204 all properties in Town with multiple uses but would have to go to the Community 205 Development Department and pull their records to identify the specific uses. 206 Reference made again to 84 River Road and the Assessor Card lists both residence and 207 self-storage units and does not recall whether it needed a variance. With regard to 208 character of the neighborhood impact, there is no external reference to an apartment. 209 The Dual Use analogy is not before the Board, a Zoning Determination was made and the appeal period has expired, it is now binding. Atty. Westgate stated that he has 210 211 never heard of a Zoning Board appealing a Zoning Determination.

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Side discussion arose on the new process of not distributing Zoning Determinations but rather just making them available in the Public Folder and how, as in this case, <u>this practice</u> can be impacting <u>cases before the Board</u>. The 30-day appeal period holds firm.

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218 Motion made by Mr. Daddario to grant the special exception allowing a 750 SF 219 apartment to be constructed on the second floor of the convenience floor with the 220 following five (5) conditions:

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(1) that there be no exterior access serving solely the apartment, access to remain <u>solely</u> the <u>existing</u> internal stairway

- (2) that the apartment will share the utilities with the convenience store the apartment will not have separate utilities
- (3) the apartment can only be occupied by the store manager or a fulltime employee of the business along with a spouse
- (4) an affidavit attesting the identity and employment of the tenant be submitted prior to issuance of a Certificate of Occupancy and submitted every year after
- 230 231 232
- (5) parking for the apartment resident is limited to one (1) assigned space

233 Mr. Pacocha seconded the motion. Mr. Daddario stated that he made his motion 234 based on his acceptance of the Zoning Determination that the apartment is an 235 accessory use and that the criteria for the granting of a special exception have been 236 met. Mr. Pacocha stated that even though he believes this should be a Dual Mixed 237 Use variance, he supports the Zoning Determination. Ms. Davis and Mr. Dearborn 238 stated that the residence is a Principal Use and not an Accessory use to the Principal 239 Use of a store. Vote was 3:2. Ms. Davis and Mr. Dearborn opposed. Motion passed. 240 Special Exception granted. The 30-day appeal period was noted.

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  2. <u>Case 209-001 (Deferred from 2-28-19):</u> Mark Pilotte of Dakota Partners, 244
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251 Ms. Davis read the Case into the record. Mr. Buttrick referenced his Zoning 252 Determination dated 1/23/2019 and his Staff Report signed 2/19/2019 and 253 summarized as follows: the entire lot is almost eighty nine acres (88.8) and is divided 254 by the B Zone along Lowell Road and the G-1G Zone to the rear; the intent is to 255 subdivide the lot into two parcels and develop multi-family housing in the B Zone; and 256 the applicant desires to utilize acreage located in the  $G_{-1}G$  Zone to calculate density 257 for units in the B Zone; and there is no provision in the Zoning Ordinance addressing 258 utilization of land in another Zone for density calculation and he has determined that 259 it cannot be done without a variance from the ZBA. Mr. Buttrick also noted receipt of 260 Town Planner Brian Groth emails dated 2/19/2019 and 2/25/2019.

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Atty. Thomas J. Leonard of Welts, White & Fontaine, P.C. of Nashua, NH, introduced himself as representing Dakota Partners, noted that Mark Pilotte of Dakota Partners and Carl Dubay, PE, were also present. Atty. Leonard stated that he submitted a thumb drive to Mr. Buttrick that contains copies of the plans and proceeded to distribute paper copies as well. Atty. Leonard summarized the material: application, Zoning Determination, a subdivision plan, a site plan, a tax map, a GIS map, the Table of Uses, the Dimensional Requirements Table.

269

Atty. Leonard stated that it is at present a large parcel, approximately eighty-eight (88) acres with frontage on Lowell Road, has sewer and water and is split zoned, with B Zone on the front along Lowell Road and G Zone to the rear. The interesting aspect is the assignment of the B Zone seems to be arbitrarily assigned five hundred feet (500) from Lowell Road without any consideration to the land or lot configuration.

- 276 Atty. Leonard stated that the Dakota Partners are residential developers focusing on 277 multi-family homes that are affordable, also known as workforce housing. The 278 property owner and Dakota Partners intend to subdivide the property and create 279 roughly a twelve to thirteen (12-13) acre lot and a seventy-five (75) acre lot. Atty. 280 Leonard referenced the Conceptual Plan for Subdivision and a Conceptual Plan for 281 Site Plan. The proposal for the front 12.8 acres is to construct two (2) buildings, in 282 two (2) phases, with each building having forty-eight (48) units each, and noted that 283 all the buildings and parking would be contained in the B Zone that allows multi-284 family dwellings. One unit in the first building will serve as a model and an office.
- 285

Atty. Leonard stated that they sought the Zoning Administrator to determine the lot area needed to support the ninety-six (96) units. Note 2 in the Table of Dimensional Requirements gives a mathematical requirement regarding the buildable lot area. The proposed Site Plan has the required amount. In reviewing the concept, one of the issues that has been raised is that the lot has two (2) zones and Mr. Buttrick has determined that for purposes of calculating buildable lot area, only the land in the B

- 292 Zone can be used in the calculations. Atty. Leonard stated that they do not agree and 293 that consideration should be given to where on the lot the use will reside.
- 294

Atty. Leonard stated that they are before the Board questioning the Zoning Determination and if the Board agrees with Mr. Buttrick, then they are before the Board for a Variance to use the total buildable area of the proposed 12.7-acre lot.

299 Ms. Davis asked the amount of acreage in the B Zone and the G-1G Zone. Atty. 300 Leonard responded that the total acreage for the multifamily lot would be 12.7 acres, 301 that there are approximately nine (9) acres in the B Zone and referenced the Proposed 302 Subdivision Plan that displays the Density Calculations based on buildable area. 303 Discussion branched into 'buildable lot area' and whether the buildable lot area of the 304 proposed lot has to be distinguished by Zone especially, in Atty. Leonard's opinion, 305 when Zone is not referenced in ZO Article VII Section 333-27.1 for the definition of 306 minimum buildable lot area. Atty. Leonard also stated that dimensional requirements 307 also serve Hudson to control overcrowding, and in his opinion, they comply because 308 there is enough land with 12.7 acres.

309

310 Atty. Leonard stated that workforce housing is a NH need and supported by RSA 311 674:58 and RSA 674:59, and that both the Hudson Master Plan and Hudson Zoning 312 Ordinance support it in policy. Districts/Zones are configured based on compatible 313 uses and with consideration for infrastructure. The G Zone is a generalized zone that 314 allows multiple land uses with consideration to surrounding uses. The B Zone is the 315 only Zone in Hudson that allows multifamily homes and the B Zone comprises 316 approximately five percent (5%) of Hudson land and there are few spaces left in the B Zone for the proposed development. Atty. Leonard pointed out that all the B "use" has 317 318 been contained in the B zone of the 12.7-acre lot and added that they also meet all 319 other Zoning requirements.

320

Atty. Leonard stated that the State of NH is in the middle of a housing crisis, according to last month's *NH Business* magazine's cover story; there is not sufficient housing to support new workforce members.

324

325 Atty. Leonard stated that workforce housing can either be ownership or rental. The 326 proposed project is only rental. Each of the two (2) buildings will contain forty eight 327 (48) units of which twenty four (24) will be one--bedroom apartments and twenty four (24) will be two-bedroom apartments. Of the forty eight (48) units, thirty two (32) 328 329 units will be rent restricted by agreement with the NH Housing Finance Authority to 330 qualify as workforce housing. Atty. Leonard stated that they would not be Section 8 331 housing and outlined approximate income levels needed for tenants in order to rent a 332 workforce unit. It was noted that the salary range includes professions such as 333 teachers and municipal workers and anyone starting out in the workforce.

334

335 Discussion branched and included percentage of income affordability, the difference in 336 percentages with rentals versus purchase, number in household, differences between 337 one- or two- bedroom units, family growth, <u>the</u> intent<u>of</u> meeting both ends of the 338 spectrum from people entering the workforce to those leaving the workforce, to 339 managing rental units versus condominiums.

340

341 Atty. Leonard next addressed the criteria for granting of a variance. The information 342 343 shared included: 344 1) not contrary to public interest 345 2) spirit of Zoning Ordinance observed the request is not contrary to public interest, 346 347 • the development of multifamily units is contained in the B Zone area of 348 the lot. 349 it does observe the spirit of the Ordinance • 350 it does not alter the essential character of the neighborhood • does not violate the basic Zoning objectives 351 • 352 it is serviced by Municipal water an sewer the area of the lot is ample for what is being proposed 353 "open space" and passive recreational space are permitted in the G Zone 354 • 355 there is approximately three (3) acres in the G Zone and when/if the remaining lot is developed it will provide a buffer 356 • Mr. Daddario asked if it is the intent to keep the acreage in the G 357 Zone as open space. Atty. Leonard confirmed that the three acres in the 358 359 G Zone section will not be developed. Mr. Daddario asked if that would 360 be put in writing and Atty. Leonard agreed. • Atty. Leonard stated that they are asking for 96 units on a 12.7 361 acre lot and only the three acres in the G Zone section of the lot is what 362 is before the Board for its use in the density calculation. The G Zone 363 364 portion will not be developed now or in the future. • Mr. Dearborn stated that the lot is being subdivided among two 365 zones and asked of if the lot could be created in just the B Zone. 366 • Atty. Leonard stated that two compliant lots needs to be created 367 and each one needs frontage on Lowell Road. Enough frontage along 368 369 Lowell Road has been set aside to service the rear 75 acres. Another 370 consideration are the wetlands on site and a small area of steep slopes. 371 proposal Proposal violates no private rights of others 372 all-All construction for the project is contained in the B Zone section of • 373 the lot, where it is permitted 374 375 3) substantial justice done 376 the The question "is there any loss to the individual that is not 377 outweighed by a gain to the general public" – in other words, if the Board 378 is going to impose a restriction it should benefit the public – a balancing 379 act 380 this This is an important piece of land in Hudson and one of the few 381 pieces hat has adequate infrastructure (sewer / water) and can accommodate a multifamily development /workforce housing. 382 383 There is no "magic" to the B Zone line running 500' from Lowell Road • 384 Strict enforcement does not accomplish any purpose that is important to • 385 the Town or to the public generally The proposal offers a more effective and efficient use of the land to 386 • 387 accommodate multifamily units. Workforce housing is important, it is essential to the economy of 388 • 389 communities

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390	
391	4) surrounding property values not diminished
392	• proposed Proposed use is similar to abutters on Fox Hollow, with the
393	main difference being that Fox Hollow offers ownership and has some of
394	its buildings in the G Zone. This proposal only offers rentals and
395	development is all in the B Zone.
396	
	• There is no impact on surrounding property values, it is zoned for
397	multifamily and it fits into the Town's Master Plan
398	• Kensington Place in Bedford NH [a Dakota property] was cited as an
399	example along with the Muse development which is a single family
400	cluster development
401	• Buildings will be architecturally designed, ample open space will be
402	provided, there will be a Club House, the property will be maintained and
403	the project will increase the value of surrounding properties
404	
405	5) unnecessary hardship if not granted
406	• property is split zoned and the Zoning Ordinance does not stipulate how
407	to deal with split zones
408	• line for the B Zone is arbitrary – set at 500' off Lowell Road with no
409	consideration to the land or lots – and does not serve a real public
409	
	purpose
411	• wetlands on site
412	• size of lot is 88 acres and to subdivide, each lot must have access off
413	Lowell Road
414	• State of NH has indicated that workforce housing is essential to the
415	economic growth of the community
416	• Multifamily homes are only allowed in the B Zone and there are few
417	tracks of land in the B Zone large enough to support multifamily
418	developments, and there is of 5% of Hudson land in the B Zone
419	• There is public policy to support a particular use and available land is
420	not widespread, it is important to make exceptions to the rules
421	<ul> <li>Indirect and unintended consequences exist with the arbitrary zone line</li> </ul>
422	and interferes with Town goals
423	
424	Mr. Brackett stated that the considering the hour and the number of people present,
425	all public testimony will be taken tonight but deliberation may be continued to the
426	next meeting. Mr. Brackett stated that the issue before the Zoning Board is the
427	utilization of the land in the G Zone for density calculations and added that issues
428	pertaining to architectural considerations, traffic, travel ways will be explored by the
429	Planning Board, that the plans presented tonight are conceptual plans subject to fine
430	tuning by the Planning Board.
431	
432	Public testimony opened at 9:10 PM. The following individuals addressed the Board:
433	
434	(1) Philip MacSweeney, 10 Hickory Street, the first street directly behind this lot
435	in a development of approximately two hundred fifty (250) houses with ten
436	(10) houses along the back property line. This project proposes to squeeze
437	ninety plus families in a small geographical area and it will have an impact
438	regardless of the number of actual occupants. Going down Lowell Road
439	today is bad, especially early morning or around four or so in the afternoon
137	total is such especially carry morning of around four of so in the alternoon

443 444 and this project will add over a hundred cars. Another concern is with the sewage as about thirty (30) years ago there was a storm and he ended up with sewage in his basement. Schools are another concern, especially after yesterday when they cut their programs at <u>Albert Alvirne</u> High School and shot down full day kindergarten. This project will affect everyone in Town.

- 445 446 (2) Valerie Moore from Nutter, McClemmen and Fish at 155 Seaport Blvd. in 447 Boston, MA, and is representing Farley White Hudson LLC who owns 55 448 Executive Drive, an immediate abutter to the west of this property in the 449 Industrial Zone and the site is occupied by Comcast who operates their nationwide call center. The G Zone serves an important purpose for this 450 451 industrial lot as a buffer. Farley White is concerned that this project is the 452 first step for bringing residences closer to industrial uses and does not support this project as it could limit their ability to grow and sets a 453 454 precedent that will eventually interfere. This project does not meet the 455 criteria for a variance with regard to unnecessary hardship. A split zone is 456 not unique. The project is allowed by right but not to the scale proposed. The applicant is creating the hardship. If the Board chooses to grant this 457 project, please consider placing a restriction on the remaining 75 acre parcel 458 459 in the G Zone that it will not contain residences. 460
- (3) Andrew Doyle, 18 Fox Hollow, asked how many units would be allowed 461 without considering the land in the G Zone, how many vehicles will be 462 463 allowed per unit, and how many parking spaces will be provided, and what use will there be in the G Zone acreage. Traffic is a concern. Testimony was 464 given that there are not many rentals in Hudson but Fox Hollow alone has 465 466 plenty of rentals available. Statement also made that it will have no affect 467 on surrounding property values but no real estate expert testimony was 468 provided and neither was evidence that it would not affect property values. 469 Mr. Doyle stated that he his background is in finance and he has his real 470 estate license and does consider himself a real state expert and this project will affect surrounding property values. And lastly, the hardship criteria has 471 472 not been satisfied and referred to Ms. Moore's comments. 473
  - (4) Joan MacSweeney, 10 Hickory Street, asked how this project will affect the land across Lowell Road in addition to altering their view. According to Mr. Buttrick, the size of the sewer pipe in front of the property is eight inches (8") and that will probably not accommodate this project.
- 478
  479 Being no one else to speak, public testimony closed at 9:29 PM.
  480
- 481 Mr. Buttrick stated that one of the arguments of the applicant is the result of his
  482 Zoning Determination. Mr. Buttrick posted the Subdivision conceptual plan and
  483 explained his rationale to the public.
- 484

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- 485 Atty. Leonard responded to the testimony received and his response included:
- 486 That he heard the neighbors
- The Town of Hudson has a zoning scheme
- Yes, there will be more traffic but that is a Planning Board concern and they will be paying approximately \$170,000 in road impact fees and that may or may

490 not included a traffic light. Mr. Brackett stated that the Planning Board may 491 require that a Traffic Study be performed.

- 492 Studies have shown that there will be between ten to twenty school age children 493 from this type of project. Some of those students may already be in the Hudson 494 school system. They will be paying approximately \$350,000 in school impact 495 fees.
- 496 • Atty. Moore's comments and concern for encroachment onto the I Zone 497 neighbor are addressed by the fact that this development is contained in the B 498 Zone section of the property and the Zoning Board is the first in a series of 499 steps to get this project approved. 500
  - There is no precedent for the encroachment issue •
- There is hardship and it is caused by the arbitrary line of the B Zone. The lot 501 502 has Municipal water and sewer and the site is appropriate. Mr. Brackett noted 503 that if there were less units, they would not need land in the G Zone for density 504 calculations.
- 505 • The yield would be 81 units if the entire B Zone land was used; but it cannot all 506 be used because access to the back lot must also come from Lowell Road.
- 507 The yield utilizing just the B Zone section in the proposed subdivision would • 508 vield 71 units. The economics are challenged with this number. A certain 509 number is needed to cost balance the project. Approximately two thirds (2/3) of 510 the units will be under the NH Housing Financing Authority. The economics 511 work with 96 units.
  - The Zone line is the only issue. The acreage supports 96 units. •
  - Mr. Doyle's property is over five hundred feet (500') away from any of the proposed buildings. There will be no clear cutting of trees.
- 515 Mr. Doyle stated that there are plenty of rentals available in Fox Hollow but the • 516 real question is whether they are under NH Housing Financing Authority?
  - Public health and welfare regarding the sewer will be addressed by the Planning • Board to ensure there is no threat to public health or welfare.
  - Changing the neighborhood? This project is in Hudson's Zoning Scheme, it is • in the only zone that permits multifamily residences, there are other multifamily residences in this zone
    - Land values will not be negatively impacted, evaluation must take in • surrounding sites versus what permitted uses are allowed.

525 Mr. Pacocha asked what determined that Hudson needs workforce housing. Atty. 526 Leonard stated that every community needs it, needs housing affordable to medium 527 income earners, that there is less than 10% of the rents in NH for those with income 528 in the forty thousand dollar range (\$40,000), that house prices in NH averages over 529 \$300,000 and referenced the NH Business magazine. Atty. Leonard offered to send 530 Mr. Buttrick the link. Atty. Leonard added that they are time table dependent and 531 would like to be "shovel ready" by summer.

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533 Public testimony opened for the second round at 9:58 PM. Only one individual 534 addressed the Board. Kevin Lynch, 733 Fox Hollow, stated that after the last meeting 535 he went home and Googled workforce housing and it clearly states low to moderate 536 income and asked how that cannot impact, especially when you have Goodwill a mile from Fox Hollow and call it what you want it will be low income housing, may not be 537 538 subsidized, and is a good concept for police officers and teachers but there is no

- 542 543 he did for the Zoning Board meeting. Public testimony concluded at 10:01 PM.
- 544

539 540

541

- 545 Mr. Brackett announced that they will discuss the variance application and the use of 546 the G Zone for the density calculation. Ms. Davis noted that public testimony is now 547 closed for this application. Mr. Brackett added that this application would be first on 548 the Agenda.
- 549
- 550 Atty. Leonard stated that the workforce housing definition can be found in RSA 674:58 and in the specific definition there is mention "affordable" is costing 30% of 551 household's gross annual income and that "workforce housing" is 30% of the medium 552 553 household income for ownership purposes and for rental it is no more than 60% of the 554 medium income for a three-person household. Atty. Leonard also submitted a 2018 555 chart of medium income and noted that for the Nashua area it is \$57,400.
- 556
- 557 Discussion arose on the next meeting date. The next scheduled meeting is March 28th. Only four (4) Members will be present. Everyone checked their calendars and 558 559 the full Board could meet the following week. 560
- 561 Motion made by Ms. Davis to continue the hearing on Case #209-001 to next 562 Thursday, March 21, 2019 and noted there would be no public input, just Board 563 deliberation. Motion seconded by Mr. Pacocha. No further discussion. Vote was 5:0. 564 Motion passed. Case continued to 3/21/2019.
- 565

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570

Board took a ten-minute break. Mr. Brackett called the meeting back to order at 566 10:26 PM and directed the Board's attention to Agenda VI. Election of Officers. 567 568

#### III. **Public Hearing:**

# By-Laws amendment 2<sup>nd</sup> reading

571 572 573 Discussed. Board reviewed the wording. Need to change the Vote Sheets to add a line 574 for the Member's overall vote on the entire Case. A wording error was noted – a 575 revision is needed to not indicate that the vote is taken on each criteria but by Member 576 as that reflects how the Board operates.

#### **Minutes:** IV.

580 No Minutes were available for review. 581

#### V. **REQUEST FOR REHEARING**

582 583 584 No requests were submitted for Board consideration. 585

VI. OTHER

1. Election of Officers

577 578 579

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590 <u>Chairman: Charlie Brackett</u> 591

Motion made by Ms. Davis and seconded by Mr. Pacocha to re-elect Mr. Brackett as the Chairman. No discussion. Vote was unanimous at 5:0. Motion passed.

595 <u>Vice Chair: Gary Dearborn</u> 596

597 Motion made by Mr. Pacocha and seconded by Ms. Davis to elect Mr. Dearborn as Vice 598 Chairman. No discussion. Vote was unanimous at 5:0. Motion passed.

600 <u>Clerk: vacant</u>

Discussed. According to the Bylaws<u>Historically</u>, the Clerk <u>ihas</u> to be<u>en</u> an Alternate
Member of the Board. There are no Alternate Members. A plea to the Selectmen was
made again. The position is too cumbersome requiring note taking and participation
in Board review of Cases. The position has been tended to alternately between Ms.
Davis and Mr. Dearborn. The purpose of the role was discussed and the overlap with
the Meeting Recorder. Need to check the RSAs, the Bylaws and discuss

administratively how the roles of Clerk and Recorder and Adm<u>i</u>n Support Staff should blend.

2. Alternate Mike Pitre no longer a ZBA Member

612
613 Selectman Morin stated that the Town has not received a letter of resignation but the
614 Selectmen has deemed the position vacated.

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3. <u>ZORC – Zoning Ordinance Review Committee</u>

Mr. Brackett noted that all the Zoning Amendments were voted into effect and that it
is time to reengage ZORC and that one of the items to consider is mixed use in strip
malls.

4. Court Case

623 624 Mr. Buttrick stated that a Court Case has been filed on 14 River Road. Mr. Brackett 625 stated that in his discussion with Town <u>Council Counsel</u> the 30-day appeal is <u>"in-</u> 626 violate<u>" and applies to everyone, including the Board</u>.

627 628

629 Motion made by Mr. Dearborn, seconded by Mr. Pacocha and unanimously voted to 630 adjourn the meeting. The 3/14/2019 Zoning Board meeting adjourned at 10:44 PM.

- 631
- 632 Respectfully submitted,
- 633 Louise Knee, Recorder
- 634
- 635



Atty. Leonard read his five-page letter dated 3/18/2019 into the record. The three (3)
issues addressed and excerpts included:

47	
48	(1) Hardship criteria
49	Multifamily homes are only allowed in the B Zone
50	• Only 5% of the land in Hudson is in the B Zone
51	• The exact location of the B Zone is defined by Lowell Road rather than
52	characteristics of the land or other factual matters
53	• The lot has wetlands and steep slopes that reduce the buildable area
54	• Full buildable area of a lot is considered for every use except Multifamily.
55	It is a "quirk" in the Zoning Ordinance and in the Zoning Administrator's
56	Zoning Determination
57	• Where a particular public need has been declared (NH RSA 674:59) the
58	NH Supreme Court has stated that "the suitability of a specific parcel of
59	land for that purpose should be considered for the purposes of
60	determining hardship".
61	• The adjacent multifamily development uses land in both its G & B Zones
62	• The proposed construction will be entirely contained in the B Zone
63	portion of the lot. The acreage in the G Zone will not be developed and
64	will remain passive recreation and serve as a buffer.
65	• A smaller number of units will have an adverse impact on the economics
66	of the project and its ability to support professional management and
67	administration
68	• Designing a smaller building adds a substantial cost and the cost will be
69 70	added to the unit price
70 71	(2) No Fair and Substantial Relationship
72	• The general purpose of a Zoning Ordinance is to separate incompatible
73	uses; to locate uses where infrastructure exists; and to assure highest
74 74	and best use of land to benefit both the private owner and public
75	• The general purpose for determining buildable lot area is to prevent
76	overcrowding; to have spacing for safety access reasons; and to afford
77	opportunities for active and passive recreation
78	Zone area is irrelevant
79	• The proposed construction will be entirely contained in the B Zone
80	portion of the lot.
81	(3) Reasonable Use
82	• The proposed construction (buildings and parking) will be entirely
83	contained in the B Zone portion of the lot where multifamily is permitted.
84	• The only use on the G section will be open space / passive recreation
85	• It is a reasonable use.
86	
87	Mr. Pacocha stated that as presented, the proposal does not meet the criteria,
88	especially "not being contrary to public interest" because, in his mind, it is contrary
89	and will add an additional tax burden to the Town and believes Hudson has
90	'workforce' housing already with rents in the range proposed for this project.
91 02	Ma Davia clarified that the use of the land is not questioned just whether the land in
92 93	Ms. Davis clarified that the use of the land is not questioned, just whether the land in the G Zone can be used to calculate the number of units in the B Zone and added that
93 94	she questions whether the hardship criteria has been satisfied because hardship
95	applies to the land and there is nothing unique about the land in this property. Mr.

96 Brackett stated that multifamily use is by right in the B Zone and that is not in front 97 of the Board, just the increase in the number of units by utilizing the buildable land in

98 the G Zone. 99

100 Ms. Davis noted that inclusion of both Zones yields ninety-six (96) units to be 101 constructed in two (2) buildings, each three floors high and each with forty eight (48) 102 units. Utilizing just the land in the B Zone would yield seventy-six (76) units by right, 103 or thirty-eight (38) units in each building.

104

Attorney Leonard clarified the numbers. Utilizing just the land in the B Zone section of the proposed lot would yield seventy-one (71) units. If the lot were subdivided to include all of the land in the B Zone (which it cannot as that would create a land lock property), the number could be eight-one (81) units. Utilizing the lot as configured and as a whole (including the land in both the B Zone section and the G Zone section) yields ninety-six (96) units. Atty. Leonard pointed out that Fox Hollow, an abutter, utilized and developed in both their B and G Zones.

112

113 Mr. Dearborn asked, and received confirmation from Atty. Leonard that the additional acreage was selected from the G Zone so that the buildable acreage of the lot would 114 115 substantiate the desired ninety-six (96) units, that all development would be in the B 116 Zone section of the lot and that the three plus (3+) acres in the G Zone section of the 117 lot would remain undeveloped and designed as open space and recreational land. Mr. 118 Dearborn appreciated the open space area as that would also create a buffer when the 119 larger remaining parcel gets developed. Both Mr. Brackett and Mr. Daddario stated 120 that, if approved, there should be a condition/stipulation that G Zone portion of the 121 lot never be developed.

122

123 Mr. Brackett stated that he checked workforce housing online, discovered that NH is 124 recognized to be short on workforce housing, has the support of the State and 125 recognizes it is being offered as an enticement to bring in business and industry for 126 the State's growth and that any appeal would not come back to the Board but go 127 straight to Court. Ms. Davis stated that does not necessarily apply to Municipalities 128 or to Hudson as she checked earlier in the day and discovered that there are one 129 hundred twenty seven (127) apartments for rent in Hudson in the nine to eleven 130 hundred dollar (\$900 - \$1,100) range. Never the less, Mr. Brackett stated that this 131 land is a good track of land for multifamily development.

132

Mr. Brackett stated that he is wrestling with how economics relates to hardship. Workforce housing is a recognized NH problem and he checked out other cities in the State and discovered very few cases and is impressed by the State's position that this need must be met. Ms. Davis stated that is not the issue as multifamily is allowed by right in the B Zone. Mr. Dearborn stated that, as an abutter, he would be more concerned with how the remaining large G Zone lot would be developed than this 12.7acre lot for multifamily workforce housing.

140

141 Mr. Daddario stated that Hudson is compliant with the State of NH, that the RSAs 142 state the importance of its use, that the need is there and, more important, the

Hudson Zoning Ordinance does allow this use. Mr. Daddario stated that the applicant is before the Board for a variance to increase the number of units, from seventy-one to 145 ninety-six (71 to 96), and the Board needs to determine if the variance criteria has146 been met.

147

Atty. Leonard stated that the Board's first step is to determine if a variance is needed as determined by the Zoning Administrator or if the buildable area calculation can use the entire lot as a whole and not by Zone. Atty. Leonard noted that the entire development of the site, buildings and parking, will be contained in the B Zone section of the lot, where it is permitted by right.

153

154 Ms. Davis stated that there is no Zoning issue if the calculation is based on the 155 number yielded by using just the B Zone area. Mr. Brackett and Ms. Davis noted that 156 the subdivided lot could have been created at the B and G Zone line but instead was created with some G Zone land and creating a split zoned lot. Mr. Dearborn noted 157 158 that the land area in the G Zone section of the subdivided lot would remain 159 undeveloped. Mr. Pacocha stated that he appreciates that that section would remain 160 undeveloped and recognized that there are many lots in Town that have split zones 161 and require variances. Ms. Davis stated that the question is whether the whole area of 162 the subdivided lot, both the land in the B and the G Zones, can be used in the 163 calculation of the number of units.

164

Mr. Daddario stated that page 3 of the application, in bold letters, mentioned that 165 166 there is no guidance in the Zoning Ordinance regarding split-zoned lots. Mr. Buttrick 167 responded and agreed that the Hudson Zoning Ordinance is not well defined for 168 bisected lots, the footnote 2 in the Table led to his determination and it appeared to 169 him that the applicant wanted a specific number of units and included land in the G 170 Zone to achieve that number and thought it best that the Board make that 171 determination. Ms. Davis agreed with Mr. Buttrick. Mr. Buttrick stated that he found 172 no Zoning records on the Fox Hollow development. Mr. Brackett noted that Mr. 173 Buttrick has been consistent in his methodology and to the Board.

174

Motion made by Mr. Pacocha and seconded by Mr. Daddario to uphold the Zoning Determination that a variance is required to utilize the land area in the G Zone to calculate the available number of units to build in the B Zone. Mr. Pacocha stated that there are no prior examples and that seeking a variance for a split-zone property is consistent. Mr. Daddarion stated that he supports the Zoning Administrator especially because multifamily use is not permitted in the G Zone. Vote was 5:0. Motion passed. Zoning Administrator's Determination upheld. Variance needed.

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183 Motion made by Mr. Pacocha and seconded by Ms. Davis to not grant the variance 184 request to include land from the G Zone section of the lot in the calculation for the 185 number of units. Mr. Pacocha stated that the hardship criteria has not been met, that 186 the increased number is contrary to the public interest and will add a burden to the 187 community, that the application does not meet the spirit of the Ordinance and that 188 substantial justice is not done as the benefit to the property owner does not outweigh 189 the harm to the general public. Ms. Davis concurred with Mr. Pacocha and added that 190 the use is reasonable with seventy-one (71) units, as per the Zoning Ordinance, and 191 that the desire for ninety-six (96) units is a convenience to the builder, not the public. 192 Mr. Brackett agreed that it is contrary to the public interest, that even though it is a 193 NH State interest/need, there is no change required to Hudson Zoning Ordinance to 194 meet the need, that the hardship criteria has not been met, that a smaller number of

195 units can be built and that it is a matter of scale and that it is not a good precedence 196 to set using adjacent land for calculations. Mr. Daddario noted that only the variance 197 for increased number of units is before the Board, that the project can still proceed 198 with the allowed number of units and added that, in his opinion, criteria #4 has also 199 not been satisfied as Fox Hollow, has ownership and rentals with units available for 200 ownership and rental in the project next door, the new project could very well have a 201 negative impact on the market value of the Fox Hollow units. Vote was 4:1. Mr. 202 Dearborn opposed. Motion passed. Variance denied. The 30-day appeal period was 203 noted. 204

205 Board took a break at 8:12 PM. Meeting called back to order at 8:24 PM. 206

#### II. **Public Hearing:**

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### By-Laws amendment 1st reading

210 Public Hearing opened at 8:25 PM. Mr. Buttrick noted that at the last hearing, the 211 212 wording was "will consider the "vertical" (member) method of voting on each criteria." It should have read "each request". Mr. Brackett noted that the vertical/member 213 214 method is the way the Board has always performed and per Town Counsel and State Law, the method should become part of the Board's Bylaws. Mr. Buttrick stated that 215 216 one more public hearing is needed to amend the Bylaws. Mr. Brackett asked if anyone 217 else had a comment and, seeing no one, closed the public hearing at 8:27 PM 218

#### III. Minutes:

### 2/28/19 Minutes

221 222 223 Board reviewed the edited edition revision presented and made no further changes. 224 Motion made by Mr. Dearborn and seconded by Ms. Davis to approve the 2/28/2019225 Minutes as edited and presented. Vote was 5:0. Motion passed. Minutes approved. 226

#### IV. **REQUEST FOR REHEARING**

There were no requests presented for Board consideration.

#### V. OTHER

# 1. Election of Officers - *Clerk*

233 234 235 The election for a Clerk was suspended at the last meeting to pursue shifting of some 236 of the responsibilities to the Recorder and eliminate redundant effort. Mr. Buttrick 237 stated that he has discussed the Clerk "function" and has "unofficial" notification that 238 the Board of Selectmen (BoS) is okay to allow the Recorder to compile votes and issue 239 the Notices of Decisions (NODs). Selectman Morin stated that he has discussed with 240 the Town Administrator and the shift in some of the Clerk responsibilities to the 241 Recorder is acceptable to him. Mr. Buttrick was asked to draft the modifications into 242 the Bylaws. It was noted that two (2) Public Hearings have to be held to affect a 243 change to the Bylaws. Ms. Davis stated that the main shift/reduction in the Clerk 244 duties is the elimination of tracking the discussions of a Case and recapped that the 245 main duties of the Clerk position would be to take the roll call, read the Cases into the 246 record and summarize the votes onto a single page. Brief discussion arose on the

247 NODs. Mr. Brackett stated that it is important that the NODs contain any and all 248 stipulations /conditions the Board has placed on their vote and be specific on any 249 basis for denial. Mr. Dearborn suggested that what is declared on the Agenda be 250 incorporated into all motions so it is clear what the Board is approving / disapproving. 251

252 Motion made by Mr. Brackett and seconded by Mr. Pacocha to elect Ms. Davis as the 253 Clerk with its redefined duties. Vote was unanimous at 5:0. Motion passed. 254

### 2. Meeting suggestions

256 Mr. Dearborn noted that some Boards in Town Salute the Flag prior to every meeting 257 258 and asked why the ZBA did not. No reason. After brief consideration, each Member 259 stated that they would like to begin their meeting with the Pledge of Allegiance. 260

261 Mr. Dearborn asked about having everyone who addresses the Board to be sworn in as 262 the Board relies on their testimony and there should be assurance that they are 263 presenting the truth and only the truth. Briefly discussed. Has been tried before and 264 found to be cumbersome. 265

266 Mr. Brackett stated that he could standardize his introduction of the meetings and 267 having something written would insure that nothing gets omitted. 268

### 3. Board of Selectmen Representative

269 270 Mr. Dearborn stated that he would like to commend Selectman Morin for his 271 272 participation and dedication to the Board. Everyone concurred and thanked him 273

274 In light of the fact that the ZBA has no Alternatives and that not all five (5) Regular 275 Members can attend every meeting, a suggestion was made to consider allowing the 276 Selectmen Liaison a voting seat to bring the compliment to five (5) Voting Members 277 and avoid a 2-2 split vote that recently occurred. Selectman Morin stated that the BoS 278 is about to elect a new Chairman and once done he would raise the question whether 279 the Selectman Liaison could/should be appointed to vote as needed. It was noted that 280 if changed, the Bylaws would need to be modified. 281

## 4. Next meeting

282 283 284 Mr. Buttrick stated that the next regular ZBA meeting is scheduled for March 28, 285 2019 and that there are two (2) Cases to be heard; however, only three (3) Members 286 can attend the 28<sup>th</sup> so he reached out to the applicants and learned that they will ask 287 to defer until there is a full Board and that they inquired if a meeting on the second 288 Thursday, April 11, 2019 could be possible. Members checked their schedule and 289 agreed. No meeting for 3/28/2019. Next meeting to be 4/11/2019.

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292 Motion made by Mr. Dearborn, seconded by Ms. Davis and unanimously voted to 293 adjourn the meeting. The 3/21/2019 ZBA meeting adjourned at 8:42 PM.

- 294
- 295 Respectfully submitted,

Louise Knee, Recorder 296



# 25TH ANNUAL SPRING PLANNING & ZONING CONFERENCE

SATURDAY, JUNE 1, 2019 8:00 AM – 3:30PM

GRAPPONE CONFERENCE CENTER,

CONCORD, NH

# **CONFERENCE REGISTRATION**

Name:	Title:
Organization:	
Address:	City/Town:
State:	Zip Code:
Telephone:	E-Mail:
Municipality (If different from City/Town):	
Please mail the City/Town an Invoice	Please send me an invoice I will send a check
SESSION SELECTIONS	
9:00 AM - 10:15 AM	12:45 PM – 2:00 PM
Plenary Session:	Roles & Responsibilities of the Zoning Board of Adjustment (double session)
25th Annual Celebration of the State's Planning and	Legal Update (double session)
Zoning Conference	Plan Reading and Analysis (double session)
	Preparing and Engaging Your Community for Economic Development Success
	The 2020 Census: Why it Matters for Local Land Use Boards
	Short-Term Rentals
	Due to limited seating, if you selected a double session above, please <u>DO NOT</u> select a session in the following time slot.
10:30 AM – 11:45 AM	2:15 PM – 3:30 PM
Introduction to Local Land Use Boards	Roles and Responsibilities of the Zoning Board of Adjustment (con't from 2:00)
Planning Board Basics	Legal Update (con't from 2:00)
ZBA Decision Making Process	Plan Reading and Analysis (con't from 2:00)
Introduction to Regional Planning Commissions	Local Energy Planning: Lessons from Dover and New London
Meeting Mechanics of Land Use Boards	Protecting Groundwater and Drinking Water
The Role of Housing in Your Community	Recreational Trail Planning
This form can be e-mailed to <u>noah.hodgetts@osi.nh.gov</u> or mailed to the address below. Please contact Noah Hodgetts at 603-	
271-2157 with any questions.	

Registration Fee: \$60 per person.

Checks can be made payable to NH OSI and mailed to: NH Office of Strategic Initiatives

107 Pleasant Street, Johnson Hall

Concord, NH 03301-3834

Registration Deadline: Friday, May 24, 2019 at 4:00pm or until full. Cancellations received after 4:00 PM on May 24, 2019 will not be refunded.