

TOWN OF HUDSON



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Zoning Board of Adjustment

Gary M. Daddario, Chairman Dillon Dumont, Selectmen Liaison

12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

MEETING AGENDA – July 13, 2023

The Hudson Zoning Board of Adjustment will hold a meeting on Thursday, July 13, 2023 at 7:00 PM in the Community Development Paul Buxton Meeting Room in the basement of Hudson Town Hall, 12 School St., Hudson, NH (please enter by ramp entrance at right side).

- I. CALL TO ORDER
- II. PLEDGE OF ALLEGIANCE
- III. ATTENDANCE

IV. PUBLIC HEARINGS OF SCHEDULED APPLICATIONS BEFORE THE BOARD:

DEFERRED HEARINGS:

Case 147-016 (07-13-23) (deferred from 05-25-23): Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests four (4) Variances for 181 B Webster St., Hudson, NH [Map 147, Lot 016-000; Zoned Residential-Two (R-2)] as follows:

- a. To allow an existing (non-permitted) landscaping business to remain/continue where landscaping use is not permitted in the R-2 district.; [HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]
- **b.** To allow an existing (non-permitted) landscaping business to continue to sell retail landscaping products where this use is not permitted in the R-2 district. [HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]
- c. To allow the continued use of existing (non-permitted) garaging or parking of commercial vehicles and equipment where the garaging or parking of two or more light commercial vehicles or heavy commercial vehicles and equipment are not permitted in the R-2 district. [HZO Article V: Permitted Uses; §334-22, Table of Permitted Accessory Uses.]
- d. To allow the continuation of additional mixed uses on the lot where mixed uses on a lot are not permitted in the R-2 district. [HZO Article III: General Regulations; §334-10A., Mixed or dual use on a lot.]

V. REQUEST FOR REHEARING: None

VI. **REVIEW OF MINUTES:** 6-22-23 edited Draft Minutes

OTHER: VII.

Chris Sullivan, Zoning Administrator

REMINDER:

Please bring the following case application previously mailed in your 05/25/2023 ZBA Meeting Packet:

Case 147-016: 181 B Webster St. Four (4) Variance Applications (a-d) (Deferred to 07-13-2023)

TOWN OF HUDSON

Land Use Division



12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

Zoning Administrator Staff Report Cfs 6/20/23 Meeting Date: July 13, 2023

<u>Case 147-016 (07-13-23)</u>: Deferred from 5/25/23: Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests four (4) Variances for 181 B Webster St., Hudson, NH [Map 147, Lot 016-000; Zoned Residential-Two (R-2)] The reason for the Deferment from 5/25/23 for reasons as follows: for a site, walk was scheduled for Saturday, July 8, 2023.

- a. To allow an existing (non-permitted) landscaping business to remain/continue where landscaping use is not permitted in the R-2 district; [HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]
- **b.** To allow an existing (non-permitted) landscaping business to continue to sell retail landscaping products where this use is not permitted in the R-2 district. [HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]
- c. To allow the continued use of existing (non-permitted) garaging or parking of commercial vehicles and equipment where the garaging or parking of two or more light commercial vehicles or heavy commercial vehicles and equipment are not permitted in the R-2 district. [HZO Article V: Permitted Uses; §334-22, Table of Permitted Accessory Uses.]
- d. To allow the continuation of additional mixed uses on the lot where mixed uses on a lot are not permitted in the R-2 district. [HZO Article III: General Regulations; §334-10A., Mixed or dual use on a lot.]

Introduction:

This request/application is a result of a Code Enforcement action and a subsequent Court Order.

Property Description:

This is an existing developed lot of records with non-conforming uses (thus the Code Enforcement action), some by recent variance.

HISTORY:

December 1964 Variance -approval of the sale of Agricultural products. **3-29-1990** -The Property was the subject of a prior zoning code enforcement action, which resulted in a Consent Decree: "The Property may only be used for 1) residential purposes <u>as</u> <u>permitted under the ordinance</u>, 2) a convenience store <u>as it has been operated in the past</u>, and 3) for agricultural purposes, specifically defined as growing, cultivation, and harvesting of crops, produce, nursery stock, flowers, and other plants, and the sale of same grown on the Property."

9-30-2019 Code Enforcement complaint from Town - notice of violations. **10-28-2019** Code Enforcement complaint(s), against landscaping business. 1-23-2020, the ZBA granted a variance relative to the expansion of the existing convenience store.

11-23-2020 Town files lawsuit – Zoning violations.

4-14-2022 Numerous variances granted for other bldgs./uses.

4-28-2022 Variance extension for 181A convenience store (2yrs).

8-3-2022 Final Order – Superior Court.

Town (in-house) review/comments:

Fire Dept.: no comments. Engineering: no comments. Town Planner: yes, see attachment.

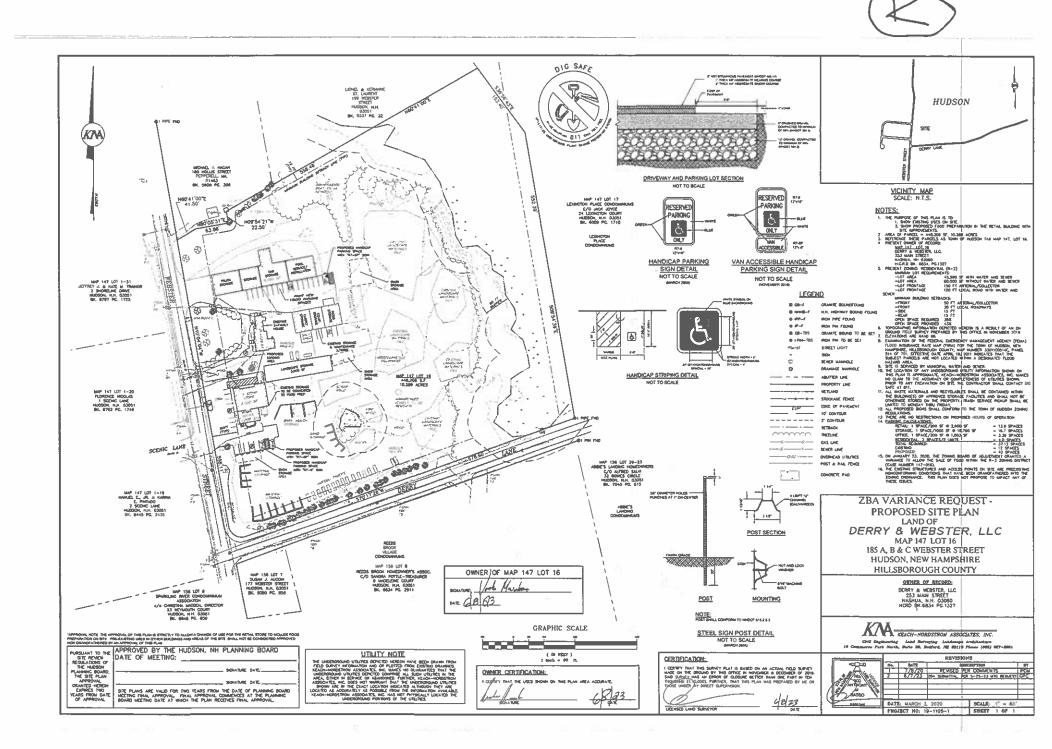
Attachments:

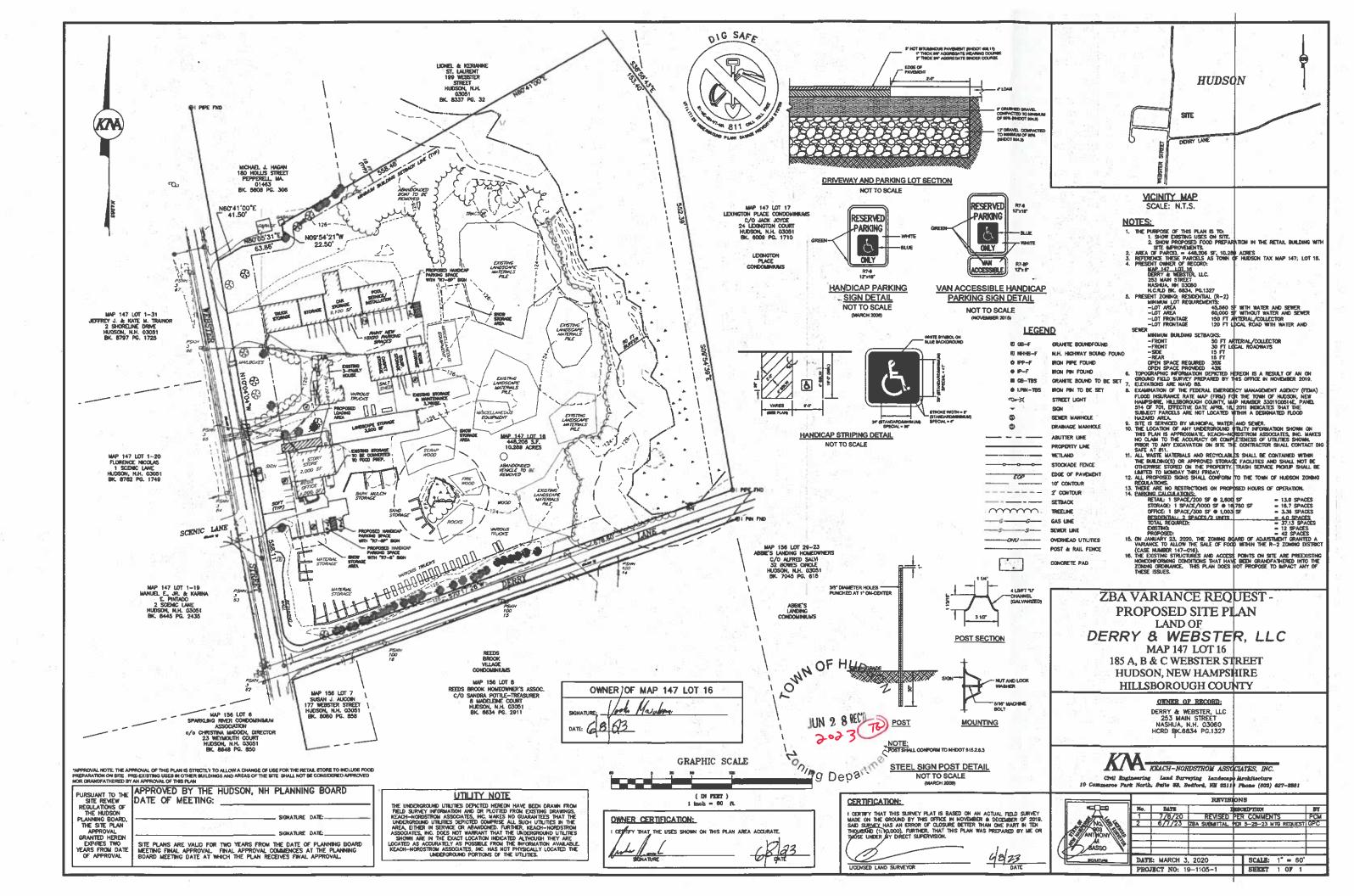
A 3-29-1990 Consent Decree.

- **B** 9-30-2019 Code Enforcement complaint from Town.
- C 10-28-2019 Code Enforcement complaint(s), against landscaping business.

D 1-23-2020, the ZBA granted a variance relative to the expansion of the existing convenience store.

- E 11-23-2020 Town files lawsuit Zoning violations.
- F 4-14-2022 Numerous variances granted for other bldgs./uses.
- G 4-28-2022 Variance extension for 181A convenience store expansion (2yrs).
- H 8-3-2022 Final Order (item #14) Superior Court.
- I Town Planner's in-house review comments.
- J Updated Letter from an Abutter and Neighbors signatures, Dated: May 19, 2023, Received lettered June 22, 2023
- **K ZBA Variance request-Proposed Site Plan** Dated: June 7 2023







May 19, 2023

Hudson Zoning Board Attn: Mr. Bruce Buttrick 12 School St. Hudson, NH 03051

Subject: Code violations against Regis Landscaping

Regis Landscaping of 187 Webster St. in Hudson has over the past years chosen to ignore our towns Zoning bylaws. As an 82 year old former police officer in Nashua, I do know that their operational hours should be 7:00 AM to 7:00 PM. Numerous calls to Hudson Police, including Chief Dionne, Bill Avery have failed to get Regis to abide by the law. An officer would respond and advise Regis that his hours of operation are 7:00 AM to 7:00 PM. At 5:45 in the morning you start hearing the beep-beep sounds of his equipment backing which wakes the whole neighborhood in Abbey's Landing. There are many residents (a few on hospice) and they already have difficulty sleeping. Once the police leave, they choose to start operating once again.

Every year people procure loam, stone, rocks, mulch, etc. and the dust blows across Derry Lane onto our homes for which we have to pay to power wash. It is particularly frustrating to pay \$225 for a pressure washing only to have the house covered with dirt again after only a few days. In addition, Regis has redesigned his loading area 120 feet away making this problem worse. I would sincerely ask the Zoning Board to Deny this variance request.

Sincerely,

Richard Lynch 5 Madeline Ct. Hudson, NH 03051

Richard Lynch

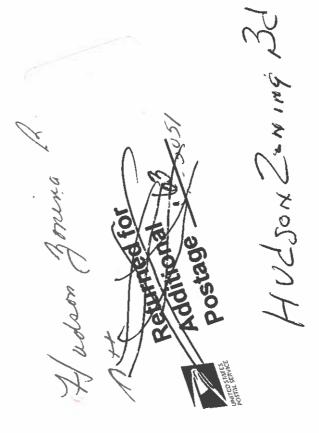
Note: On summer nights, the sun goes down at 8:30 to 9:00 and they are still working away.

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Hudson, WH 0305'

12 School St

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On **07/13/2023**, the Zoning Board of Adjustment heard **Case** 147-016 **a**., being a case brought by **Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests a Variance for** <u>181 B Webster St., Hudson, NH</u> to allow an existing (non-permitted) landscaping business to remain/ **continue where landscaping use is not permitted in the R-2 district**. [Map 147, Lot 016-000; Zoned Residential-Two (R-2); HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]

After reviewing the petition, hearing all of the evidence, and taking into consideration any personal knowledge of the property in question, the undersigned member of the Zoning Board of Adjustment sitting for this case made the following determination:

Y	Ν	1. Granting of the requested variance will not be contrary to the public interest, since the proposed use does not conflict with the explicit or implicit purpose of the ordinance and does not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights."
Y	Ν	2. The proposed use will observe the spirit of the ordinance, since the proposed use does not conflict with the explicit or implicit purpose of the ordinance and does not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights."
Y	Ν	3. Substantial justice would be done to the property-owner by granting the variance, and the benefits to the property owner are not outweighed by harm to the general public or to other individuals.
Y	Ν	4. The proposed use will not diminish the values of surrounding properties.

Y 5. **A.** The Applicant established that literal enforcement of the provisions of the ordinance would result in an unnecessary hardship. "Unnecessary hardship" means that, owing Ν to special conditions of the property that distinguish it from other properties in the N/A area: (1) No fair and substantial relationship exist between the general public purposes of the ordinance provision and the specific application of that provision to the property; and (2) The proposed use is a reasonable one. **B.** Alternatively, if the criteria above (5.A) are not established, an unnecessary hardship Y will be deemed to exist if, and only if, owing to special conditions of the property Ν that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance, and a variance is therefore necessary to enable a reasonable use of it. Member Decision: _____ Signed: Sitting member of the Hudson ZBA Date Print name: _____ Stipulations: _____

On 07/13/2023, the Zoning Board of Adjustment heard Case 147-016 b, being a case brought by Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests a Variance for 181 B Webster St., Hudson, NH to allow an existing (non-permitted) landscaping business to continue to sell retail landscaping products where this use is not permitted in the R-2 district. [Map 147, Lot 016-000; Zoned Residential-Two (R-2); HZO Article V: Permitted Uses; §334-21, Table of Permitted Principal Uses.]

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Y	Ν	2. The proposed use will observe the spirit of the ordinance, since the proposed use does not conflict with the explicit or implicit purpose of the ordinance and does not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights."
Y	Ν	3. Substantial justice would be done to the property-owner by granting the variance, and the benefits to the property owner are not outweighed by harm to the general public or to other individuals.
Y	Ν	4. The proposed use will not diminish the values of surrounding properties.

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On 07/13/2023, the Zoning Board of Adjustment heard Case 147-016 c., being a case brought by Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests a Variance for 181 B Webster St., Hudson, NH to allow the continued use of existing (non-permitted) garaging or parking of commercial vehicles and equipment where the garaging or parking of two or more light commercial vehicles or heavy commercial vehicles and equipment are not permitted in the R-2 district. [Map 147, Lot 016-000; Zoned Residential-Two (R-2); HZO Article V: Permitted Uses; §334-22, Table of Permitted Accessory Uses.]

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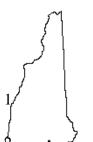
Y N N/A	5.	A .	 The Applicant established that literal enforcement of the provisions of the ordinance would result in an unnecessary hardship. "Unnecessary hardship" means that, owing to special conditions of the property that distinguish it from other properties in the area: (1) No fair and substantial relationship exist between the general public purposes of the ordinance provision and the specific application of that provision to the property; and 	
			(2) The proposed use is a reasonable one.	
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Nr 1	D			
C			member of the Hudson ZBA	Date
Print na	ame:			
Stipula	tions: _			
-	_			
	_			

On **07/13/2023**, the Zoning Board of Adjustment heard **Case** 147-016 **d**., being a case brought by **Derry & Webster LLC, c/o Vatche Manoukian, Manager, 253 Main St., Nashua, NH requests a Variance for 181 B Webster St., Hudson, NH to allow the continuation of additional mixed uses on the lot where mixed uses on a lot are not permitted in the R-2 district.** [Map 147, Lot 016-000; Zoned Residential-Two (R-2); HZO Article III: General Regulations; §334-10A., Mixed or dual use on a lot.]

After reviewing the petition, hearing all of the evidence, and taking into consideration any personal knowledge of the property in question, the undersigned member of the Zoning Board of Adjustment sitting for this case made the following determination:

Y	Ν	1. Granting of the requested variance will not be contrary to the public interest, since the proposed use does not conflict with the explicit or implicit purpose of the ordinance and does not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights."
Y	Ν	2. The proposed use will observe the spirit of the ordinance, since the proposed use does not conflict with the explicit or implicit purpose of the ordinance and does not alter the essential character of the neighborhood, threaten public health, safety, or welfare, or otherwise injure "public rights."
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TOWN OF HUDSON



Zoning Board of Adjustment

Gary M. Daddario, Chairman Dillon Dumont, Selectmen Liaison

12 School Street • Hudson, New Hampshire 03051 • Tel: 603-886-6008 • Fax: 603-594-1142

MEETING MINUTES – JUNE 22, 2023 – draft

8 The Hudson Zoning Board of Adjustment met on Thursday, June 22, 2023 at 7:00 9 PM in the Community Development Paul Buxton Meeting Room in the lower level 10 Hudson Town Hall, 12 School St., Hudson, NH,

I. CALL TO ORDER

12 13 II. PLEDGE OF ALLEGIANCE

14 III. **ATTENDANCE** 15

Chairman Gary Daddario called the meeting to order at 7:01 PM, invited everyone to 16 17 stand for the Pledge of Allegiance and read the Preamble (Exhibit A in the Board's 18 Bylaws) regarding the procedure and process of the meeting.

19

20 Members present were Gary Daddario (Regular/Chair), Tristan Dion (Alternate), Tim 21 Lanphear (Alternate), Normand Martin (Regular/Vice Chair), Jim Pacocha (Regular), 22 Dean Sakati (Regular) and Edward Thompson (Alternate/Clerk). Also present were 23 Bruce Buttrick, Zoning Administrator, Dillon Dumont, Selectman Liaison, Louise 24 Knee, Recorder (remote), and Chris Sullivan, New Zoning Administrator. Excused was 25 Marcus Nicolas (Regular). Alternate Dion was appointed to vote.

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IV. PUBLIC HEARINGS OF SCHEDULED APPLICATIONS BEFORE THE BOARD:

- 1. Case 151-009 (05-25-23): Mari Fontaine, VP, Timber & Stone Outdoor Spaces, 96 Allen St., Manchester, NH requests a Variance for 30 Barretts Hill Road, **Hudson, NH** to build a proposed 35 ft. x 8 ft. covered farmers porch on an existing non-conforming structure which further encroaches into the front yard setback an additional 8 feet leaving 8.6 feet where 50 feet is required. [Map 151, Lot 009-000, Zoned General-One (G-1); HZO Article VII: Dimensional Requirements; §334-27, Table of Minimum Dimensional Requirements.]
- 35 36
- 37 Mr. Sullivan read the case into the record, referenced his Staff Report initialed
- 38 6/9/2023 and noted that the Case was continued from the 5/25/2023 meeting to
- 39 allow the Applicant to provide elevations and show distances of the porch to the
- 40 property line and roofline and eave.
- 41
- 42 Mr. Martin stated that the Applicant had addressed the details of the application and
- 43 the Variance Criteria at the 5/25/2023 meeting and questioned whether it needed to

Not Official until reviewed, approved and signed.

DRAFT

- 44 be readdressed at this meeting noting that Alternate Lanphear voted on the Case at
- 45 the May meeting and Alternate Dion would be voting at this meeting. In response to
- 46 Mr. Daddario, Mr. Dion stated that did hear the Applicant's testimony and
- 47 participated in Board discussion at the May meting and felt confident to vote and
- 48 agreed that there is no need to re-represent the application and focus on the new
- 49 information.
- 50
- Mari Fontaine addressed the Board and referenced the four (4) sheets submitted
 6/9/2023:
- 53 (1) Elevation View showing the proposed deck roof with its eave 7.5' to the property line and the proposed deck 8.6' to the property line
- 55 (2) A pictorial rendition of the proposed deck
- 56 (3) A Plan view
- 57 (4) A pictorial rendition of the Plan view showing the porch roof alignment to58 the house roofline
- 59

60 Ms. Fontaine noted that in each rendition, it is clear that the porch and eave do not 61 extend to the existing bump-out of the main building and that the proposed porch roof

- 62 overhang is thirteen inches (13") past the porch.
- 63

64 Mr. Dion asked if the plans were to scale and noted that the front stairs of the porch 65 extend beyond the overhang. Ms. Fontaine responded that the measurements are not 66 exact but very close and that the Zoning Ordinance excludes open steps and added 67 that just the foundations are considered in a building's assessment.

68

69 Mr. Daddario asked if the porch roof overhang would be the furthest point out from

- the existing house and Ms. Fontaine responded that the thirteen inch (13") porch roof overhang would be the furthest point out from the porch, excluding the stairs, but
- 72 would still be less of an encroachment that the existing building.
- 73

- 75
- 76 Mr. Dion stated that he had concerns with the roofline and appreciated the additional
- 77 information. Mr. Martin agreed and added that the pictures present a more
- 78 impressive and appealing porch.
- 79
- 80 Mr. Dion made the motion to grant the Variance with no stipulations. Mr. Pacocha
- 81 seconded the motion. Mr. Dion stated that the granting of the Variance does not
- 82 impede or harm the public, nor affect or harm the neighborhood, that the original
- 83 house was located prior to Zoning and too close to the road, that the granting of the

Not Official until reviewed, approved and signed.

DRAFT

⁷⁴ Public testimony opened at 7:18 PM. No one addressed the Board.

- 84 Variance would not diminish property values, that the inclusion of a porch would not
- 85 increase encroachment into the front setback than what already exists and that a
- 86 porch is reasonable. Mr. Pacocha noted that there would be no greater intrusion into
- the front setback that what currently exists, that there is no harm to the general
 public, that new construction would only enhance property values and that the
- hardship criteria is due to where the existing house is located and noted that it was
- 90 built in 1800, pre Zoning and setback requirements.
- 91

92 Mr. Martin stated that there are no public rights injured, that the spirit of the

- 93 Ordinance is observed and substantial justice done, and no proof has been given that 94 thid project will diminish property values and that the hardship is that the house was
- 94 thid project will diminish property values and that the hardship is that the house was 95 built prior to the existence of the Zoning Ordinance and that the proposed porch is a
- 96 reasonable use, as presented on the plans. Mr. Sakati concurred and stated that
- 97 there is no threat to public health, does not conflict with the spirit of the Ordinance,
- that justice would be done as it is difficult onto this house due to its age and changes
- 99 to Zoning over the years, that property values will likely increase, that hardship is
- 100 satisfied due to the location of the house based on changes made to Zoning and that
- 101 the proposed use is a reasonable use. Mr. Daddario stated that the proposed porch is 102 consistent with the character and does not harm the public and does not encroach

103 further than the existing encroachment and is a reasonable use, that no evidence or

104 testimony suggests diminution of property values and that the hardship is that the

105 house pre-dates zoning setbacks and does not further encroach.

- 106
- 107 Roll call vote was 5:0. Variance granted. The 30-day appeal period was noted
- 108

109 V. REQUEST FOR REHEARING:

- 110 No request received for Board Consideration.
- 111

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112 **VI. REVIEW OF MINUTES:**

05/11/23 edited Draft Minutes

Mr. Martin questioned the wording on Page 4. Consensus reached to change the word
"diminish" to "diminution". Motion made by Mr. Martin, seconded by Mr. Sakati and
unanimously voted to adopt the 5/11/2023 Minutes as edited and amended.

- 118 119
- 5/25/23 edited Draft Minutes
- 120 Motion made by Mr. Martin, seconded by Mr. Pacochai and unanimously voted to 121 adopt the 5/25/2023 Minutes as edited.
- 122

123 **VII. OTHER**

124 125

Selectmen inquiry

- 126 Mr. Buttrick stated that Selectman Chair McGrath is interested in finding out which
- 127 ZBA Member received Zoning Education in the past year. Brief discussion arose on128 the value of education.
- 129130 Upcoming Site Walk

Mr. Buttrick reminded the Board that the Site Walk for Case 147-016 has been
 scheduled for July 8th at 181 B Street and Public Hearing set for July 13th.

- ZORC Zoning Ordinance Review Committee
- Mr. Buttrick stated that Mr. Martin and Mr. Lanphear volunteered to represent ZBA
 and suggested that roofline definition be considered as well as foundation, especially
 with consideration to calculation of distances to property line.
- 138 139

133 134

Thank You and Welcome

- 140 Mr. Martin thanked Mr. Buttrick for his 7.5 years of service and welcomed Mr.
- 141 Sullivan as the new Zoning Administrator. The sentiment was shared by every
- 142 Member and Mr. Buttrick wished a happy retirement.
- 143 144
- 145 Motion made by Mr. Martin, seconded by Mr. Sakati and unanimously voted to
- adjourn the meeting. The 5/25/2023 ZBA meeting adjourned at 7:38 PM.
- 147
- 148 Respectfully submitted,
- 149 Louise Knee, Recorder